



20 June 2006

**Fifteenth Report  
Implementation of the Agreement on Movement and Access  
(31 May – 13 June 2006)**

The United Nations<sup>1</sup> is submitting the 15<sup>th</sup> bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 31 May – 13 June 2006 inclusive.<sup>2</sup>

- Rafah crossing was open daily during the reporting period. From 1 June, opening hours have increased to 12 hours per day. Passenger numbers increased during the reporting period.
- Karni crossing was closed for one day during the reporting period. On five other days Karni was open for less than six hours. The crossing was also only open for imports on four days.
- Kerem Shalom crossing was open for four days during the reporting period for humanitarian assistance originating from Egypt.
- Sufa crossing was closed for four days during the reporting period.
- Erez crossing has been closed to Palestinians since 12 March and there is no indication as to when the crossing will reopen. Consequently, no workers or traders crossed into Israel through Erez during the reporting period.
- The deadline for the introduction of truck convoys between the Gaza Strip and the West Bank as agreed in the AMA, passed on 15 January. Discussions about the possibility of bus convoys have not resumed.
- The Government of Israel (GoI) has not provided the assurance to donors that it will not interfere with the operation of the Gaza Strip seaport.
- There have been no discussions on the Gaza Strip airport during the reporting period.
- According to OCHA, the number of obstacles to movement in the West Bank decreased slightly from 519 to 515. The figure reported is based on a comprehensive count of physical obstacles to Palestinian movement in the West Bank which is conducted a number of times a year by OCHA. Previous figures are based on OCHA field observations only.

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<sup>1</sup> The Office of the Quartet's Special Envoy closed on 28 April. The United Nations has assumed reporting responsibilities on the implementation of the AMA.

<sup>2</sup> The report draws on all available data sources for reporting including the EU, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.

<b>Rafah</b>		<b>YES/NO</b>
Open on 26 November		YES
Working hours per day (ave.)		
	<i>Actual</i>	11.4 <sup>a</sup>
	<i>Scheduled</i>	11.9
Days open in period		
	<i>Actual</i>	14
	<i>Scheduled</i>	14
Number of days experiencing a closure (total in 2 week period)		0
Security incidents on Palestinian side of border		0

a: There were no significant delays in opening during the reporting period (there was only a slight delay in opening on 8 June due to minor technical problems). On nine days Rafah closed early because of low passenger numbers. From 1 June Rafah is scheduled to be open for 12 hours a day (between 08:00 - 20:00).

<b>Movement: Travelers and Cargo</b>		<b>In</b>	<b>Out</b>
Travelers through Rafah (daily ave.)		726	809
Number of trucks (daily ave.)		n.a	0
Number of cars (daily ave.) <sup>b</sup>		0	0

b: Pending capacity-building of the Palestinian personnel at Rafah.

<b>Management and Operations</b>		<b>YES/NO</b>
PA established clear operating procedures		YES
Israel provided PA with population registry data		incomplete
Liaison office established		YES
PA established baggage limits		YES
PA provided the 3rd party the list of names of workers at Rafah		YES
Security working group established		YES
PA customs officials clearing incoming cargo at Kerem Shalom		NO
Kerem Shalom operating procedures being discussed		YES <sup>c</sup>

c: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

<b>Crossing Points</b>						
<b>Goods - Gaza Strip</b>		<b>Erez</b>	<b>Karni</b>	<b>Kerem Shalom</b>	<b>Others</b>	<b>Total</b>
Working hours per day (ave.)						
	<i>Actual</i>	n.a.	6 <sup>g</sup>	n.a.	n.a.	<b>6</b>
	<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	<b>13.5</b>
	<i>Utilization ratio<sup>d</sup></i>	n.a.	not available	n.a.	n.a.	not available
Days open in period						
	<i>Actual</i>	n.a.	11 <sup>h</sup>	4 <sup>i</sup>	8	<b>23</b>
	<i>Scheduled<sup>e</sup></i>	n.a.	12	n.a.	12	<b>24</b>
Number of days experiencing a closure (total)		n.a.	1	n.a.	4 <sup>k</sup>	<b>5</b>
Number of trucks out (daily ave.) <sup>f</sup>		0	13.8	0	n.a.	<b>13.8</b>
	<i>Agricultural</i>	n.a.	3.1	n.a.	n.a.	<b>3.1</b>
	<i>Non-Agricultural</i>	n.a.	10.7	n.a.	n.a.	<b>10.7</b>
Number of trucks scheduled out (daily ave.)		n.a.	not available	n.a.	n.a.	not available
Number of trucks in (daily ave.)		n.a.	282 <sup>j</sup>	0	n.a.	<b>282</b>
Security incidents on Palestinian side of the crossing		0	0	0	0	<b>0</b>
<b>People</b>						
Working hours per day (ave.)						
	<i>Actual</i>	0	n.a.	n.a.	n.a.	<b>0</b>
	<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	<b>16.5</b>
Days open in period						
	<i>Actual</i>	0 <sup>l</sup>	n.a.	n.a.	n.a.	<b>0</b>
	<i>Scheduled</i>	14	n.a.	n.a.	n.a.	<b>14</b>
Travelers in (daily ave.)		not available	n.a.	n.a.	n.a.	not available
Travelers out (daily ave.)		0	n.a.	n.a.	n.a.	<b>0</b>
Number of days experiencing closures (total)		14 <sup>l</sup>	n.a.	n.a.	n.a.	<b>14</b>

d: Ratio of actual vs. planned working hours of scanners and cells.

e: Karni and Sufa are closed on Saturdays.

f: Totals according to PalTrade.

g: Karni was open five days during the reporting period for less than six hours, including on 9 June, when it was open for 45 minutes before being closed for reported security reasons by the IDF.

h: Karni was closed on 2 June. Karni was only open for imports on four days (6, 9, 12 and 13 June).

i: Total truckloads of imports during reporting period was 3,381, including 885 truckloads of aggregates.

j: Kerem Shalom was open for four days during the reporting for humanitarian assistance originating from Egypt (8, 11, 12 and 13 June).

k: Sufa crossing was closed on 1, 2, 9 and 11 June.

l: Erez has been closed since 12 March.

<b>Management and Operations - Gaza Strip</b>				<b>YES/NO</b>	
	New and additional scanner installed at Karni by December 31			delivered but not installed	
	Common management system adopted by both parties			NO	
	New generation of x-ray equipment installed and used			NO	
	Passages protected on the Palestinian side of the border			NO	
			<i>Training program in place</i>	NO	
			<i>Security equipment installed</i>	NO	
	PA established a unified system of border management			NO	
	Management system developed for Karni applied to Erez and Kerem Shalom			NO	
<b>Management and Operations - West Bank</b>			<b>Tarkumiya</b>	<b>Jalame</b>	<b>Sha'ar Ephraim</b>
	Israel put in place similar arrangements to make West Bank passages fully operational		NO	NO	NO
	Operational procedures developed for those passages		NO	NO	NO

**Gaza Strip Seaport**

		YES/NO
	GoI assured donors that it will not interfere with operation of seaport / letter sent	NO
	Tripartite committee to develop security and other arrangements for the port established	NO

**Gaza Strip Airport**

		YES/NO
	Discussions continuing on security, construction and operations issues	NO

**Link Between Gaza and the West Bank**

<b>Convoys</b>		YES/NO
	Bus convoys established by December 15	NO
	Truck convoys established by January 15	NO
	Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>		
	Number of convoys per day	0
	Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>		
	Number of convoys per day	0
	Number of trucks per day	0

**Movement Within the West Bank**

<b>Obstacle reduction</b>		YES/NO
	Work ongoing to establish a plan to reduce obstacles	NO
	Plan to reduce obstacles completed by Dec. 31	NO
	Number of identified obstacles <sup>m</sup>	515
	<i>of which manned</i>	76
	<i>of which unmanned</i>	439

m: The figure reported is based on a comprehensive count of physical obstacles to Palestinian movement in the West Bank which is conducted a number of times a year by OCHA. Previous figures are based on OCHA field observation only.

## Trend Analysis

Rafah	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	26-Nov	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13
Working hours per day (ave.)													
<i>Actual</i>	not available	4.0	12.3	9.4	9.2	9.2	9.2	10.1	11.2	11.3	10.5	10.2	<b>11.4</b>
<i>Scheduled</i>	not available	4.0	11.6	9.0	9.0	9.0	9.0	9.9	11.0	11.0	10.9	11.0	<b>11.9<sup>b</sup></b>
Days open in period													
<i>Actual</i>	n.a.	1	14	14	14	14	14	14	14	14	18	14	<b>14</b>
<i>Scheduled</i>	n.a.	1	14	14	14	14	14	14	14	14	18	14	<b>14</b>
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	0	0	0	1	0	1	0	0	0	0	0	<b>0</b>
Travelers through Rafah in (daily ave.)	286	757	852	919	591	630	646	675	637	625	531	531	<b>726</b>
Travelers through Rafah out (daily ave.)	297	830	848	648	707	654	661	675	650	584	535	577	<b>809</b>
No. of trucks out (daily ave.)	0	0	0	0	0	0	0	0	0	0	0	0	<b>0</b>
No. of cars in (daily ave.) <sup>a</sup>	0	n.a.	0	0	0	0	0	0	0	0	0	0	<b>0</b>
No. of cars out (daily ave.) <sup>a</sup>	0	n.a.	0	0	0	0	0	0	0	0	0	0	<b>0</b>
Security incidents on Palestinian side of border	not available	0	0	0	0	0	0	0	0	0	0	0	<b>0</b>

a: Pending capacity-building of the Palestinian personnel at Rafah.

b: There were no significant delays in opening during the reporting period (there was only a slight delay in opening on 8 June due to minor technical problems). On nine days, Rafah closed early because of low passenger numbers. From 1 June, Rafah is scheduled to be open for 12 hours a day (between 08:00 - 20:00).

Karni	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 -17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13
Working hours per day (ave.)													
<i>Actual</i>	not available	12	not available	0	13.5	3.4	2.0	5.2	2.2	not available	5.6	7.1	<b>6<sup>f</sup></b>
<i>Scheduled</i>	not available	not available	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	<b>13.5</b>
<i>Utilization ratio<sup>c</sup></i>	not available	not available	not available	0%	55%	not available	not available	7%	2.3%	not available	not available	not available	not available
Days open in period													
<i>Actual</i>	n.a.	10	5	0	12	3	4	10	5	9	14	12	<b>11</b>
<i>Scheduled<sup>d</sup></i>	n.a.	10	11	12	12	12	12	12	12	12	15	12	<b>12</b>
week period)	2.2 (ave.)	0	6	12	0	9	8	2	7	3.5	1	0	<b>1<sup>g</sup></b>
Number of trucks out (daily ave.) <sup>h</sup>	23	44	19	0	62	16	3.6	9.9	5.2	5.1	0.1	17	<b>13.8</b>
<i>Agricultural</i>	not available	15	not available	0	33	not available	not available	7	3.6	4.4	0	6	<b>3.1</b>
<i>Non-Agricultural</i>	not available	29	not available	0	29	not available	not available	2.9	1.6	0.7	0.1	11	<b>10.7</b>
Number of trucks scheduled out (daily ave.)	not available	54	not available	0	80	not available	not available	not available	not available	not available	not available	not available	not available
Number of trucks in (daily ave.) <sup>h</sup>	205	394	88	0	414	91	42	167	122.5	281	266	291	<b>282<sup>h</sup></b>
Security incidents on Palestinian side of the crossing	not available	0	1	0	0	1	0	0	0	1	0	0	<b>0</b>

c: Ratio of actual vs. planned working hours of scanners and cells.

d: Karni is closed on Saturdays (only open for imports of aggregates).

e: Totals according to PalTrade.

f: Karni was open on five days during the reporting period for less than six hours, including on 9 June, when it was open for 45 minutes before being closed by the IDF for reported security reasons.

g: Karni was closed on 2 June. Karni was only open for imports on four days (6, 9, 12 and 13 June).

h: Total truckloads of imports during reporting period was 3,381 including 885 truckloads of aggregates.

n.a.= not applicable to this report

## Trend Analysis

Erez Goods	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Erez Workers and Businesspeople	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13
Working hours per day (ave.)													
<i>Actual</i>	not available	12.0	0.0	15.2	16.5	16.5	9.4	0.0	0.0	0.0	0.0	0.0	<b>0.0</b>
<i>Scheduled</i>	not available	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	<b>16.5</b>
Days open in period													
<i>Actual</i>	n.a.	8	1	12	14	14	8	0	0	0	0	0 <sup>i</sup>	<b>0<sup>i</sup></b>
<i>Scheduled</i>	n.a.	11	14	13	14	14	14	14	14	14	18	14	<b>14</b>
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	3	13	1	14	0	6	14	14	14	18	14	<b>14</b>
Workers & businesspeople in (daily ave.)	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Workers & businesspeople out (daily ave.)	1841	1,330	0	2,530	2,921	2,955	1,568	0	0	0	0	0	<b>0</b>
Security incidents on the Palestinian side of the crossing	not available	0	0	0	1	0	1	0	0	0	0	0	<b>0</b>

*i: Since 12 March Erez has been closed.*

n.a.= not applicable to this report

## Trend Analysis

Kerem Shalom	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	7.5	6.7	3.2	1.7	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	8	11	8	5	0	4 <sup>j</sup>
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	12	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	1	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)													
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	11.9	11.6	6.6	2.1	0.0
Security incidents on Palestinian side of the crossing	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	0	0	0	0	0

<sup>j</sup>: Kerem Shalom was open for four days during the reporting for humanitarian assistance originating from Egypt (8, 11, 12 and 13 June).

Convoys	Baseline	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	Jan '04 - Jun'05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13
Buses (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of people per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of trucks per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0

Movement <i>Within the West Bank</i>	First figure	Period 1	Period 5	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15
	1 Aug 05	Nov 15 - 25	Jan 7 - 20	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13
No. of identified obstacles	376	396	465	475	484	487	496	505	496	504	515	519	515 <sup>k</sup>
<i>of which manned</i>	59	63	60	59	58	60	61	63	63	66	70	71	76
<i>of which unmanned</i>	317	334	405	416	426	427	435	442	433	438	445	448	439

<sup>k</sup>: The figure reported is based on a comprehensive count of physical obstacles to Palestinian movement in the West Bank which is conducted a number of times a year by OCHA. Previous figures are based on OCHA field observations only.

n.a.= not applicable to this report