



7 July 2006

**Sixteenth Report
Implementation of the Agreement on Movement and Access
(14 – 27 June 2006)**

The United Nations¹ is submitting the 16th bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 14 – 27 June 2006 inclusive.²

- Rafah crossing was closed for four days during the reporting period because EU observers were not allowed through Kerem Shalom crossing used to access Rafah. On a further two days Rafah was open for approximately 4.5 of the 12 scheduled daily operating hours. Despite the reduced opening hours, the number of people who crossed through Rafah remains comparable to previous periods.
- Karni crossing was closed for three days during the reporting period (excluding Saturdays) and was open on two other days for four hours or less. The container lane at Karni has been closed since 12 June and only palletised cargo is being allowed through. The average daily number of exported truckloads increased to 21.2 during the reporting period.
- Kerem Shalom crossing was open for four days during the reporting period for humanitarian assistance. There was an attack by Palestinian militants on an IDF military post at Kerem Shalom on 25 June and the crossing has remained closed since then. Two IDF soldiers and two militants were killed during the attack, four other IDF soldiers were injured and one IDF soldier was taken captive by militants into the Gaza Strip.
- Sufa crossing was closed for six days during the reporting period due to a reported security alert by the IDF.³
- Erez crossing has been closed for Palestinian workers since 12 March. According to the Palestinian Ministry of National Economy between 15 - 20 Palestinian traders with permits are permitted to cross through Erez in spite of the general closure.
- The deadline for the introduction of truck convoys between the Gaza Strip and the West Bank as agreed in the AMA, passed on 15 January. Discussions about the possibility of bus convoys have not resumed.
- The Government of Israel (GoI) has not provided the assurance to donors that it will not interfere with the operation of the Gaza Strip seaport.
- There have been no discussions on the Gaza Strip airport during the reporting period.
- According to OCHA, the number of obstacles to movement in the West Bank increased from 515 to 526. OCHA compiles several times a year comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on OCHA field observations only.

¹ The Office of the Quartet's Special Envoy closed on 28 April. The United Nations has assumed reporting responsibilities on the implementation of the AMA.

² The report draws on all available data sources for reporting including the EU, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.

³ Sufa is usually open six days a week (excluding Saturdays which are not counted as a closure day). However, Sufa was closed from 21 June and Saturday 24 June is counted as a closure day in this report because it falls across a comprehensive period of closure.

Rafah		YES/NO
	Open on 26 November	YES
	Working hours per day (ave.)	
	Actual	7 ^a
	Scheduled	12
	Days open in period	
	Actual	10 ^a
	Scheduled	14
	Number of days experiencing a closure (total in 2-week period)	4
	Security incidents on Palestinian side of border	0

a: Rafah was closed for four days during the reporting period (21, 25, 26 and 27 June) because EU observers were not allowed through Kerem Shalom crossing used to access Rafah. Rafah was open on two other days for approximately 4.5 hours.

Movement: Travelers and Cargo		In	Out
	Travelers through Rafah (daily ave.)	713	610
	Number of trucks (daily ave.)	n.a	0
	Number of cars (daily ave.) ^b	0	0

b: Pending capacity-building of the Palestinian personnel at Rafah.

Management and Operations		YES/NO
	PA established clear operating procedures	YES
	Israel provided PA with population registry data	incomplete
	Liaison office established	YES
	PA established baggage limits	YES
	PA provided the 3rd party the list of names of workers at Rafah	YES
	Security working group established	YES
	PA customs officials clearing incoming cargo at Kerem Shalom	NO
	Kerem Shalom operating procedures being discussed	YES ^c

c: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

Crossing Points						
Goods - Gaza Strip		Erez	Karni	Kerem Shalom	Others	Total
	Working hours per day (ave.)					
	<i>Actual</i>	n.a.	5.7 ^f	n.a.	n.a.	5.7
	<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	13.5
	<i>Utilization ratio^d</i>	n.a.	not available	n.a.	n.a.	not available
	Days open in period					
	<i>Actual</i>	n.a.	9 ^l	4 ⁱ	6	19
	<i>Scheduled^e</i>	n.a.	12	n.a.	12	24
	Number of days experiencing a closure (total)	n.a.	3	n.a.	7 ^k	10
	Number of trucks out (daily ave.)	n.a.	21.2 ^g	n.a.	n.a.	21.2
	<i>Agricultural</i>	n.a.	3.6	n.a.	n.a.	3.6
	<i>Non-Agricultural</i>	n.a.	17.6	n.a.	n.a.	17.6
	Number of trucks scheduled out (daily ave.)	n.a.	not available	n.a.	n.a.	not available
	Number of trucks in (daily ave.)	n.a.	241.5 ^h	n.a.	n.a.	241.5
	Security incidents on Palestinian side of the crossing	0	0	1 ^j	0	1
People						
	Working hours per day (ave.)					
	<i>Actual</i>	0	n.a.	n.a.	n.a.	0
	<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	16.5
	Days open in period					
	<i>Actual</i>	0 ^l	n.a.	n.a.	n.a.	0
	<i>Scheduled</i>	14	n.a.	n.a.	n.a.	14
	Travelers in (daily ave.)	not available	n.a.	n.a.	n.a.	not available
	Travelers out (daily ave.)	0	n.a.	n.a.	n.a.	0
	Number of days experiencing closures (total)	14 ^l	n.a.	n.a.	n.a.	14

d: Ratio of actual vs. planned working hours of scanners and cells.

e: Karni and Sufa are open six days a week (closed on Saturdays).

f: Source: PalTrade.

g: Karni was closed for three days during the reporting period (excluding Saturdays) between 25 - 27 June. On two other days during the reporting period Karni was open for four hours or less (16 and 23 June).

h: Total truckloads of imports during the reporting period were 2,898, including 727 truckloads of aggregates (source: PalTrade).

i: Kerem Shalom was partially open on four days during the reporting period for humanitarian assistance (14, 18, 19 and 20 June).

j: On 25 June, Palestinian militants attacked an Israeli military post at Kerem Shalom. Two IDF soldiers and two Palestinian militants were killed and four IDF soldiers were injured. One IDF soldier was taken captive by the militants in to the Gaza Strip.

k: Sufa crossing was closed from 21 June due to a security alert reported by the IDF.

l: Erez has been closed for Palestinian workers since 12 March. According to the Palestinian Ministry of National Economy between 15 - 20 Palestinian traders with permits are permitted to cross through Erez in spite of the general closure.

Management and Operations - Gaza Strip				YES/NO		
	New and additional scanner installed at Karni by December 31			delivered but not installed		
	Common management system adopted by both parties			NO		
	New generation of x-ray equipment installed and used			NO		
	Passages protected on the Palestinian side of the border			NO		
	Training program in place			NO		
	Security equipment installed			NO		
	PA established a unified system of border management			NO		
	Management system developed for Karni applied to Erez and Kerem Shalom			NO		
Management and Operations - West Bank			Tarkumiya	Jalame	Sha'ar Ephraim	
	Israel put in place similar arrangements to make West Bank passages fully operational			NO	NO	NO
	Operational procedures developed for those passages			NO	NO	NO

Gaza Strip Seaport

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15	NO
Truck convoys established by January 15	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

Movement Within the West Bank

Obstacle reduction	YES/NO
Work ongoing to establish a plan to reduce obstacles	NO
Plan to reduce obstacles completed by Dec. 31	NO
Number of identified obstacles ^m	526
of which manned	76
of which unmanned	450

m: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.

Trend Analysis

Rafah	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	26-Nov	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Working hours per day (ave.)													
<i>Actual</i>	not available	4.0	9.4	9.2	9.2	9.2	10.1	11.2	11.3	10.5	10.2	11.4	7 ^b
<i>Scheduled</i>	not available	4.0	9.0	9.0	9.0	9.0	9.9	11.0	11.0	10.9	11.0	11.9	12
Days open in period													
<i>Actual</i>	n.a.	1	14	14	14	14	14	14	14	18	14	14	10 ^b
<i>Scheduled</i>	n.a.	1	14	14	14	14	14	14	14	18	14	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	0	0	1	0	1	0	0	0	0	0	0	4
Travelers through Rafah in (daily ave.)	286	757	919	591	630	646	675	637	625	531	531	726	713
Travelers through Rafah out (daily ave.)	297	830	648	707	654	661	675	650	584	535	577	809	610
No. of trucks out (daily ave.)	0	0	0	0	0	0	0	0	0	0	0	0	0
No. of cars in (daily ave.) ^a	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
No. of cars out (daily ave.) ^a	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Security incidents on Palestinian side of border	not available	0	0	0	0	0	0	0	0	0	0	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

b: Rafah was closed for four days during the reporting period (21, 25, 26 and 27 June) because EU observers were not allowed through Kerem Shalom crossing used to access Rafah. Rafah was open on two other days for approximately 4.5 hours.

Karni	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 -17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Working hours per day (ave.)													
<i>Actual</i>	not available	12	0	13.5	3.4	2.0	5.2	2.2	not available	5.6	7.1	6	5.7 ^d
<i>Scheduled</i>	not available	not available	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
<i>Utilization ratio</i> ^c	not available	not available	0%	55%	not available	not available	7%	2.3%	not available	not available	not available	not available	not available
Days open in period													
<i>Actual</i>	n.a.	10	0	12	3	4	10	5	9	14	12	11	9 ^f
<i>Scheduled</i> ^d	n.a.	10	12	12	12	12	12	12	12	15	12	12	12
Number of days experiencing a closure (total in 2 week period)	2.2 (ave.)	0	12	0	9	8	2	7	3.5	1	0	1	3
Number of trucks out (daily ave.)	23	44	0	62	16	3.6	9.9	5.2	5.1	0.1	17	13.8	21.2 ^f
<i>Agricultural</i>	not available	15	0	33	not available	not available	7	3.6	4.4	0	6	3.1	3.6
<i>Non-Agricultural</i>	not available	29	0	29	not available	not available	2.9	1.6	0.7	0.1	11	10.7	17.6
Number of trucks scheduled out (daily ave.)	not available	54	0	80	not available	not available	not available	not available	not available	not available	not available	not available	not available
Number of trucks in (daily ave.) ^e	205	394	0	414	91	42	167	122.5	281	266	291	282	241.5 ^g
Security incidents on Palestinian side of the crossing	not available	0	0	0	1	0	0	0	1	0	0	0	0

c: Ratio of actual vs. planned working hours of scanners and cells.

d: Karni is closed on Saturdays (only open for import of aggregates).

e: Source: PalTrade.

f: Source: Karni was closed for three days during the reporting period (excluding Saturdays) between 25 - 27 June. On two other days during the reporting period Karni was open for four hours or less (16 and 23 June).

g: Total truckloads of imports during reporting period were 2,896, including 727 truckloads of aggregates (source: PalTrade).

n.a.= not applicable to this report

Trend Analysis

Erez Goods	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Erez Workers and Businesspeople	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Working hours per day (ave.)													
<i>Actual</i>	not available	12.0	15.2	16.5	16.5	9.4	0	0	0	0	0	0	0
<i>Scheduled</i>	not available	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5
Days open in period													
<i>Actual</i>	n.a.	8	12	14	14	8	0	0	0	0	0 ⁱ	0 ⁱ	0 ^h
<i>Scheduled</i>	n.a.	11	13	14	14	14	14	14	14	18	14	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	3	1	14	0	6	14	14	14	18	14	14	14
Workers & businesspeople in (daily ave.)	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Workers & businesspeople out (daily ave.)	1841	1,330	2,530	2,921	2,955	1,568	0	0	0	0	0	0	0
Security incidents on the Palestinian side of the crossing	not available	0	0	1	0	1	0	0	0	0	0	0	0

h: Erez has been closed for Palestinian workers since 12 March. According to the Palestinian Ministry of National Economy between 15 - 20 Palestinian traders with permits are permitted to cross through Erez in spite of the general closure.

n.a.= not applicable to this report

Trend Analysis

Kerem Shalom	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	7.5	6.7	3.2	1.7	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	8	11	8	5	0	4	4 ⁱ
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	12	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	1	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)													
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	11.9	11.6	6.6	2.1	0	not available	not available
Security incidents on Palestinian side of the crossing	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	0	0	0	0	0	0	1 ^j

i: Kerem Shalom was open for four days during the reporting for humanitarian assistance (14, 18, 19 and 20 June).

j: On 25 June Palestinian militants attacked an Israeli military post at Kerem Shalom.

Convoys	Baseline	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	Jan '04 - Jun'05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
Buses (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of people per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of trucks per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0

Movement Within the West Bank	First figure	Period 1	Period 6	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16
	1 Aug 05	Nov 15 - 25	Jan 21 - Feb 3	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27
No. of identified obstacles	376	396	475	484	487	496	505	496	504	515	519	515	526 ^k
<i>of which manned</i>	59	63	59	58	60	61	63	63	66	70	71	76	76
<i>of which unmanned</i>	317	334	416	426	427	435	442	433	438	445	448	439	450

k: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.

n.a.= not applicable to this report