



18 July 2006

**Seventeenth Report
Implementation of the Agreement on Movement and Access
(28 June – 11 July 2006)**

The United Nations¹ is submitting the 17th bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 28 June – 11 July 2006 inclusive.²

- The Rafah crossing has remained closed since 25 June since EU observers were not allowed through Kerem Shalom crossing, to reach the Rafah terminal. As of 11 July there are 578 people including UNRWA staff and medical referrals trapped at the terminal on the Egyptian side of the border waiting to enter the Gaza Strip.³
- The Karni crossing was closed between 25 June and 1 July. It re-opened partially on 2, 4 and 6 July for imports only. The number of truckloads which entered on these days (the maximum number was 133) is well below the daily averages reported in May and June 2006. Karni was closed again from 7 July. No exported goods have crossed through Karni since 23 June.
- The Kerem Shalom crossing has remained closed since 25 June, following an attack by Palestinian militants on an IDF observation post.
- The Sufa crossing has remained closed since 21 June, due to a reported security alert by the IDF.
- The Erez crossing has remained closed for Palestinian workers and traders during the reporting period.⁴ Since 25 June, only critical Palestinian humanitarian cases with prior coordination from the Israeli DCL were permitted to cross. Following the closure of Karni since 7 July, WFP and ICRC were able to coordinate with the IDF the passage of palletised food and other urgent humanitarian supplies through Erez crossing between 7 and 11 July.
- The deadline for the introduction of truck convoys between the Gaza Strip and the West Bank as agreed in the AMA, passed on 15 January. Discussions about the possibility of bus convoys have not resumed.
- The Government of Israel (GoI) has not provided the assurance to donors that it will not interfere with the operation of the Gaza Strip seaport.
- There have been no discussions on the Gaza Strip airport during the reporting period. Since 28 June, IDF troops entered the airport and took up military positions there.
- According to OCHA, the number of obstacles to movement in the West Bank increased from 526 to 536. OCHA compiles several times a year comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on OCHA field observations only.

¹ The Office of the Quartet's Special Envoy closed on 28 April. The United Nations has assumed reporting responsibilities on the implementation of the AMA.

² The report draws on all available data sources for reporting including the EU, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.

³ According to EU Border Assistance Mission (EU BAM), Rafah was expected to open partially on 6 and then 7 July to allow these passengers to cross but this did not happen. The IDF did not open the crossing, insisting that the passengers use the Kerem Shalom crossing which was not agreed to by the PA.

⁴ Erez has been closed for Palestinians workers and traders since 12 March. According to the Palestinian Ministry of National Economy a limited number of Palestinian traders with permits were permitted to cross through Erez in spite of the general closure since late April but this coordination has also stopped since 25 June.

Rafah		YES/NO
	Open on 26 November	YES
	Working hours per day (ave.)	
	Actual	0 ^a
	Scheduled	12
	Days open in period	
	Actual	0 ^a
	Scheduled	14
	Number of days experiencing a closure (total in 2-week period)	14
	Security incidents on Palestinian side of border	0

a: Rafah has remained closed since 25 June because EU observers were not allowed through Kerem Shalom crossing used to access Rafah.

Movement: Travelers and Cargo		In	Out
	Travelers through Rafah (daily ave.)	0	0
	Number of trucks (daily ave.)	n.a	0
	Number of cars (daily ave.) ^b	0	0

b: Pending capacity-building of the Palestinian personnel at Rafah.

Management and Operations		YES/NO
	PA established clear operating procedures	YES
	Israel provided PA with population registry data	incomplete
	Liaison office established	YES
	PA established baggage limits	YES
	PA provided the 3rd party the list of names of workers at Rafah	YES
	Security working group established	YES
	PA customs officials clearing incoming cargo at Kerem Shalom	NO
	Kerem Shalom operating procedures being discussed	YES ^c

c: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

Crossing Points						
Goods - Gaza Strip		Erez	Karni	Kerem Shalom	Others	Total
	Working hours per day (ave.)					
	<i>Actual</i>	n.a.	1.3 ^g	n.a.	n.a.	1.3
	<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	13.5
	<i>Utilization ratio^d</i>	n.a.	not available	n.a.	n.a.	not available
	Days open in period					
	<i>Actual</i>	n.a.	3 ^g	0 ^j	0	3
	<i>Scheduled^e</i>	n.a.	12	n.a.	12	24
	Number of days experiencing a closure (total)	n.a.	9	n.a.	12 ^k	21
	Number of trucks out (daily ave.)	n.a.	0 ^h	n.a.	n.a.	0
	<i>Agricultural</i>	n.a.	0	n.a.	n.a.	0
	<i>Non-Agricultural</i>	n.a.	0	n.a.	n.a.	0
	Number of trucks scheduled out (daily ave.)	n.a.	not available	n.a.	n.a.	not available
	Number of trucks in (daily ave.)	n.a.	26.7 ⁱ	n.a.	n.a.	26.7
	Security incidents on Palestinian side of the crossing	0	0	0	0	0
People						
	Working hours per day (ave.)					
	<i>Actual</i>	0	n.a.	n.a.	n.a.	0
	<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	16.5
	Days open in period					
	<i>Actual</i>	0 ^f	n.a.	n.a.	n.a.	0
	<i>Scheduled</i>	14	n.a.	n.a.	n.a.	14
	Travelers in (daily ave.)	not available	n.a.	n.a.	n.a.	not available
	Travelers out (daily ave.)	0	n.a.	n.a.	n.a.	0
	Number of days experiencing closures (total)	14 ^f	n.a.	n.a.	n.a.	14

d: Ratio of actual vs. planned working hours of scanners and cells.

e: Karni and Sufa are scheduled to open six days a week (closed on Saturdays).

f: Erez has remained closed for Palestinian workers and traders during the reporting period.

g: Karni was closed between 25 June and 1 July. Karni reopened partially on 2, 4 and 6 July for imports only. The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 12 days.

h: No exported goods have left the Gaza Strip since 23 June (Source: PalTrade).

i: Total truckloads of imports during reporting period were 320 (and there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

j: Kerem Shalom has remained closed since 25 June.

k: Sufa crossing has remained closed since 21 June due to a security alert reported by the IDF.

Management and Operations - Gaza Strip				YES/NO	
	New and additional scanner installed at Karni by December 31			delivered but not installed	
	Common management system adopted by both parties			NO	
	New generation of x-ray equipment installed and used			NO	
	Passages protected on the Palestinian side of the border			NO	
	Training program in place			NO	
	Security equipment installed			NO	
	PA established a unified system of border management			NO	
	Management system developed for Karni applied to Erez and Kerem Shalom			NO	
Management and Operations - West Bank		Tarkumiya	Jalame	Sha'ar Ephraim	
	Israel put in place similar arrangements to make West Bank passages fully operational		NO	NO	NO
	Operational procedures developed for those passages		NO	NO	NO

Gaza Strip Seaport

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15	NO
Truck convoys established by January 15	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

Movement Within the West Bank

Obstacle reduction	YES/NO
Work ongoing to establish a plan to reduce obstacles	NO
Plan to reduce obstacles completed by Dec. 31	NO
Number of identified obstacles ¹	536
of which manned	77
of which unmanned	459

1: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.

Trend Analysis

Rafah	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	26-Nov	Feb 4 - 17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27	Jun 28 -Jul 11
Working hours per day (ave.)													
<i>Actual</i>	not available	4.0	9.2	9.2	9.2	10.1	11.2	11.3	10.5	10.2	11.4	0	0 ^b
<i>Scheduled</i>	not available	4.0	9.0	9.0	9.0	9.9	11.0	11.0	10.9	11.0	11.9	12	12
Days open in period													
<i>Actual</i>	n.a.	1	14	14	14	14	14	14	18	14	14	0	0 ^b
<i>Scheduled</i>	n.a.	1	14	14	14	14	14	14	18	14	14	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	0	1	0	1	0	0	0	0	0	0	14	14
Travelers through Rafah in (daily ave.)	286	757	591	630	646	675	637	625	531	531	726	0	0
Travelers through Rafah out (daily ave.)	297	830	707	654	661	675	650	584	535	577	809	0	0
No. of trucks out (daily ave.)	0	0	0	0	0	0	0	0	0	0	0	0	0
No. of cars in (daily ave.) ^a	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
No. of cars out (daily ave.) ^a	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Security incidents on Palestinian side of border	not available	0	0	0	0	0	0	0	0	0	0	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

b: Rafah has remained closed since 25 June because EU observers were not allowed through Kerem Shalom crossing used to access Rafah.

Karni	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	Nov 15 - 25	Feb 4 -17	Feb 18 -Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 -May 16	May 17 - 30	May 31 -Jun 13	Jun 14 - 27	Jun 28 -Jul 11
Working hours per day (ave.)													
<i>Actual</i>	not available	12	13.5	3.4	2.0	5.2	2.2	not available	5.6	7.1	6	5.7	1.3 ^f
<i>Scheduled</i>	not available	not available	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
<i>Utilization ratio</i> ^c	not available	not available	55%	not available	not available	7%	2.3%	not available	not available	not available	not available	not available	not available
Days open in period													
<i>Actual</i>	n.a.	10	12	3	4	10	5	9	14	12	11	9	3 ^f
<i>Scheduled</i> ^d	n.a.	10	12	12	12	12	12	12	15	12	12	12	12
Number of days experiencing a closure (total in 2 week period)	2.2 (ave.)	0	0	9	8	2	7	3.5	1	0	1	3	9
Number of trucks out (daily ave.)	23	44	62	16	3.6	9.9	5.2	5.1	0.1	17	13.8	21.2	0 ^g
<i>Agricultural</i>	not available	15	33	not available	not available	7	3.6	4.4	0	6	3.1	3.6	0
<i>Non-Agricultural</i>	not available	29	29	not available	not available	2.9	1.6	0.7	0.1	11	10.7	17.6	0
Number of trucks scheduled out (daily ave.)	not available	54	80	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Number of trucks in (daily ave.) ^e	205	394	414	91	42	167	122.5	247	259	279	240.5	209.5	26.7 ^h
Security incidents on Palestinian side of the crossing	not available	0	0	1	0	0	0	1	0	0	0	0	0

c: Ratio of actual vs. planned working hours of scanners and cells.

d: Karni is closed on Saturdays (only open for import of aggregates).

e: Source: PalTrade.

f: Karni was closed between 25 June and 1 July. Karni reopened partially on 2, 4 and 6 July for imports only. The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 12 days.

g: No exported goods have left the Gaza Strip since 23 June (Source: PalTrade).

h: Total truckloads of imports during reporting period were 320 (and there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

n.a.= not applicable to this report

Trend Analysis

Erez Goods	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	Nov 15 - 25	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Erez Workers and Businesspeople	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	Nov 15 - 25	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11
Working hours per day (ave.)													
<i>Actual</i>	not available	12.0	16.5	16.5	9.4	0	0	0	0	0	0	0	0
<i>Scheduled</i>	not available	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5	16.5
Days open in period													
<i>Actual</i>	n.a.	8	14	14	8	0	0	0	0	0 ⁱ	0 ⁱ	0	0 ⁱ
<i>Scheduled</i>	n.a.	11	14	14	14	14	14	14	18	14	14	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	3	14	0	6	14	14	14	18	14	14	14	14 ⁱ
Workers & businesspeople in (daily ave.)	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available	not available
Workers & businesspeople out (daily ave.)	1841	1,330	2,921	2,955	1,568	0	0	0	0	0	0	0	0
Security incidents on the Palestinian side of the crossing	not available	0	1	0	1	0	0	0	0	0	0	0	0

ⁱ: Erez has remained closed for Palestinian workers and traders during the reporting period.

n.a.= not applicable to this report

Trend Analysis

Kerem Shalom	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	Nov 15 - 25	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11
Working hours per day (ave.)													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	7.5	6.7	3.2	1.7	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period													
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.	8	11	8	5	0	4	4	0 ^j
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	12	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	1	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)													
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	11.9	11.6	6.6	2.1	0	not available	not available	not available
Security incidents on Palestinian side of the crossing	n.a.	n.a.	n.a.	n.a.	n.a.	0	0	0	0	0	0	1	0

^j: Kerem Shalom has remained closed since 25 June.

Convoys	Baseline	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	Jan '04 - Jun'05	Nov 15 - 25	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11
Buses (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of people per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)													
<i>No. of convoys per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0
<i>No. of trucks per day</i>	0	n.a.	0	0	0	0	0	0	0	0	0	0	0

Movement <i>Within the West Bank</i>	First figure	Period 1	Period 7	Period 8	Period 9	Period 10	Period 11	Period 12	Period 13	Period 14	Period 15	Period 16	Period 17
	1 Aug 05	Nov 15 - 25	Feb 4 - 17	Feb 18 - Mar 3	Mar 4 - 17	Mar 18 - 31	Apr 1 - 14	Apr 15 - 28	Apr 29 - May 16	May 17 - 30	May 31 - Jun 13	Jun 14 - 27	Jun 28 - Jul 11
No. of identified obstacles	376	396	484	487	496	505	496	504	515	519	515	526 ^k	536 ^k
<i>of which manned</i>	59	63	58	60	61	63	63	66	70	71	76	76	77
<i>of which unmanned</i>	317	334	426	427	435	442	433	438	445	448	439	450	459

^k: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on OCHA field observations only.

n.a.= not applicable to this report