



12 September 2006

Report N° 21
Implementation of the Agreement on Movement and Access
(23 August – 5 September 2006)

The United Nations¹ is submitting the 21st bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 23 August – 5 September 2006 inclusive.²

1. Overall Progress:

All indicators used to measure the progress on the implementation of the AMA show a situation worse than on 25 November 2005, the first week of the AMA implementation, except at Rafah crossing, where the number of people entering and exiting the Gaza Strip is approximately the same, and the opening of alternative commercial crossings for limited goods traffic. The divergence between the scheduled and actual activity levels can be seen on pages 5-7.

2. Changes since Report N° 20 (22 August):

Crossings:

- **Rafah** was open for two out of 14 days (12% of scheduled operating hours) enabling a total of 5,676 people to arrive and 4,246 people to depart the Gaza Strip; an increase on the previous period.
- **Karni** was open for three out of 12 days (13% of scheduled operating hours) enabling a total of 677 truckloads of goods into and 21 truckloads of goods out of the Gaza Strip; a decrease on the previous period.
- **Erez** was open for ten days for limited goods traffic but not aggregates.
- **Kerem Shalom** was open for four days for limited goods traffic but not aggregates.
- **Sufa** crossing was open for five days for limited goods traffic but not aggregates.

Other:

- **Obstacles to movement in the West Bank** increased from 547 to **552**. This is an increase of 176 or 47% over the baseline figure.
- There were **no reported security incidents** impacting the operation of the crossing points during the reporting period.

3. No Change since Report N° 20 (22 August):

Crossings:

Erez closed to Palestinian workers since 12 March.

Convoys between the Gaza Strip and the West Bank:

Truck convoys no discussion; implementation now 8½ months overdue.

Bus convoys no discussion; implementation now 7½ months overdue.

Ports:

Seaport awaiting, since November 2005, GoI assurance to donors that it will not interfere with its operation.

Airport awaiting, since November 2005, commencement of discussions.

¹ The Office of the Quartet's Special Envoy closed on 28 April since when the United Nations has assumed reporting responsibilities on the implementation of the AMA.

² The report draws on all available data sources for reporting including the EU-BAM agencies, PA ministries, PalTrade, COGAT and the World Bank.

Rafah		YES/NO
	Open on 26 November (target date for opening)	YES
	Working hours per day (ave.)	
	<i>Actual</i>	1.4 ^a
	<i>Scheduled</i>	12
	Days open in period	
	<i>Actual</i>	2 ^b
	<i>Scheduled</i>	14
	Number of days experiencing a closure (total in 2-week period)	12
	Security incidents on Palestinian side of border	0

a: The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 14 days.

b: Rafah opened on 25 (for 12 hours) and 26 (7.5 hours) August for arrivals (total of 5,676 people) and departures (4,246) (source: EU-BAM).

Movement: Travellers and Cargo		In	Out
	Travellers through Rafah (daily ave.) ^c	405	303
	Number of trucks (daily ave.)	n.a.	0
	Number of cars (daily ave.) ^d	0	0

c: The travellers through Rafah (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.

d: Pending capacity-building of the Palestinian personnel at Rafah.

Management and Operations		YES/NO
	PA established clear operating procedures	YES
	Israel provided PA with population registry data	incomplete
	Liaison office established	YES
	PA established baggage limits	YES
	PA provided the 3rd party the list of names of workers at Rafah	YES
	Security working group established	YES
	PA customs officials clearing incoming cargo at Kerem Shalom	NO
	Kerem Shalom operating procedures being discussed	YES ^e

e: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

Crossing Points					
Goods - Gaza Strip					
	Erez	Karni	Kerem Shalom	Sufa	Total
Working hours per day (ave.)	<i>Back up</i>	<i>Primary</i>			
<i>Actual</i>	n.a.	1.6 ^e	n.a.	n.a.	1.6
<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	13.5
<i>Utilization ratio</i> ^a	n.a.	no data	n.a.	n.a.	no data
Days open in period					
<i>Actual</i>	4 ^d	3 ^e	4 ^h	8 ⁱ	15
<i>Scheduled</i> ^b	n.a.	12	n.a.	12	24
Number of days experiencing a closure (total)	n.a.	9 ^e	n.a.	4 ⁱ	13
Number of trucks out (daily ave.)	n.a.	1.8 ^f	n.a.	n.a.	1.8
<i>Agricultural</i>	n.a.	no data	n.a.	n.a.	no data
<i>Non-Agricultural</i>	n.a.	no data	n.a.	n.a.	no data
Number of trucks scheduled out (daily ave.)	n.a.	150 ^f	n.a.	n.a.	150
Number of trucks in (daily ave.)	n.a.	56 ^g	n.a.	n.a.	56
Security incidents on Palestinian side of the crossing ^c	0	0	0	0	0
People - Gaza Strip					
	Erez	Karni	Kerem Shalom	Sufa	Total
Working hours per day (ave.)	<i>Primary</i>	<i>Back up</i>			
<i>Actual</i>	0	n.a.	n.a.	n.a.	0
<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	16.5
Days open in period					
<i>Actual</i>	0 ^d	n.a.	n.a.	n.a.	0
<i>Scheduled</i>	14	n.a.	n.a.	n.a.	14
Travellers in (daily ave.)	no data	n.a.	n.a.	n.a.	no data
Travellers out (daily ave.)	0	n.a.	n.a.	n.a.	0
Number of days experiencing closures (total)	14 ^d	n.a.	n.a.	n.a.	14

a: Ratio of actual vs. planned working hours of scanners and cells.

b: Karni and Sufa are scheduled to open six days a week (closed on Saturdays).

c: There were no reported security incidents during the reporting period.

d: Erez has remained closed for Palestinian workers and traders since 12 March. Some emergency medical cases have been allowed through. Erez was opened for limited numbers of commercial goods trucks. (source: National Security Forces).

e: Karni was closed on 23, 24, 25, 27, 28, 29, 30, 31 Aug and 1 Sep (excluding Saturdays). Karni was open for imports and exports on three scheduled working days during the reporting period. Actual working hours varied between four and a half and seven hours twenty minutes per day. The actual working hours per day (ave.) is calculated on the basis of scheduled days open i.e. 12 days.

f: Total truckloads of exports during the reporting period was 21 (source: PalTrade). The scheduled average number of exported trucks per day was agreed to be 150 by 31st December 2005 rising to 400 by the end of 2006.

g: Total truckloads of imports during reporting period was 677 (there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

h: Kerem Shalom was opened on 30, 31 Aug and 4, 5 Sep for MoH commodities and some commercial goods.

i: Sufa was opened on 27, 28, 29, 30, 31 Aug and 1, 3, 4 Sep for goods but not aggregates.

n.a.= not applicable to this report

Management and Operations - Gaza Strip			YES/NO
New and additional scanner installed at Karni by December 31			delivered but not installed
Common management system adopted by both parties			NO
New generation of x-ray equipment installed and used			NO
Passages protected on the Palestinian side of the border			NO
<i>Training program in place</i>			NO
<i>Security equipment installed</i>			NO
PA established a unified system of border management			NO
Management system developed for Karni applied to Erez and Kerem Shalom			NO
Management and Operations - West Bank			YES/NO
Israel put in place similar arrangements to make West Bank passages fully operational			NO
Operational procedures developed for those passages			NO

Gaza Strip Seaport

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15	NO
Truck convoys established by January 15	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

Movement Within the West Bank

Obstacle reduction	YES/NO
Work ongoing to establish a plan to reduce obstacles	NO
Plan to reduce obstacles completed by Dec. 31	NO
Number of identified obstacles ^a	552
of which manned	80
of which unmanned	472

a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on OCHA field observations only.

Trend Analysis - Traveller crossing points

Rafah	Baseline Jan 04 - Jun 05	Period 20 Aug 9 - 22	Period 21 Aug 23 - Sep 5
Working hours per day (ave.)			
Actual	no data	1.7	1.4 ^b
Scheduled	no data	12	12
Days open in period			
Actual	n.a.	3	2 ^b
Scheduled	n.a.	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	11	12
Travellers through Rafah in (daily ave.)	286	26	405
Travellers through Rafah out (daily ave.)	297	553	303
No. of trucks out (daily ave.)	0	0	0
No. of cars in (daily ave.) ^a	0	0	0
No. of cars out (daily ave.) ^a	0	0	0
Security incidents on Palestinian side of border	no data	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

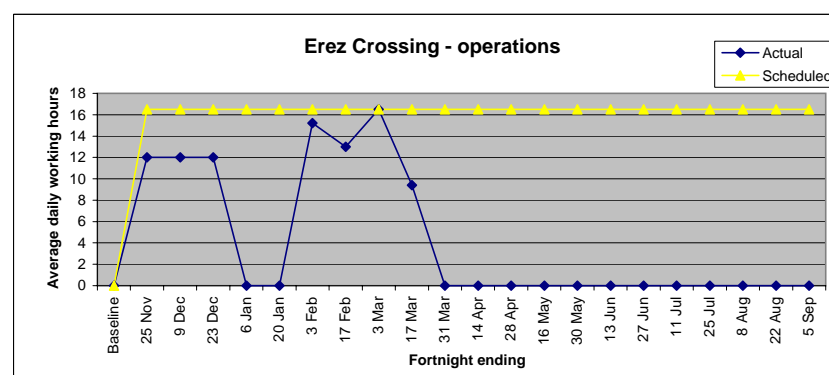
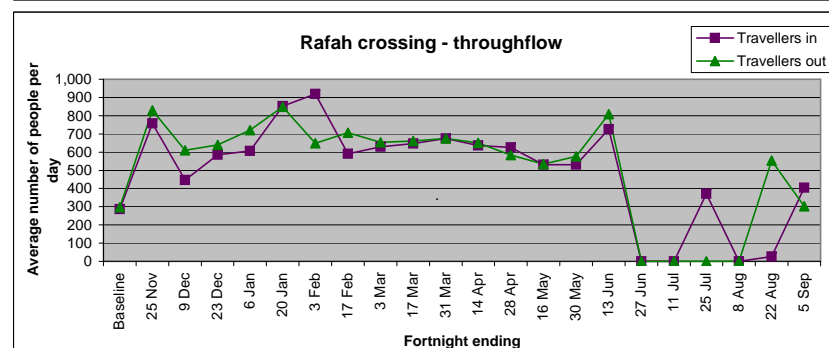
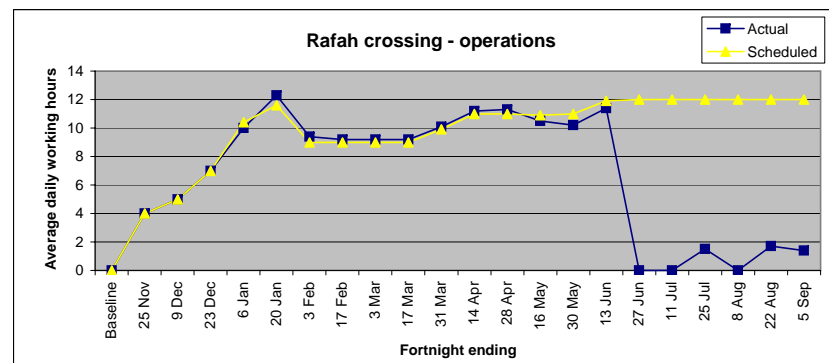
b: Rafah opened on 25 (for 12 hours) and 26 (7.5 hours) August for arrivals (total of 5,676 people) and departures (4,246) (source: EU-BAM).

Erez	Baseline Jan 04 - Jun 05	Period 20 Aug 9 - 22	Period 21 Aug 23 - Sep 5
Working hours per day (ave.)			
Actual	no data	0	0
Scheduled	no data	16.5	16.5
Days open in period			
Actual	n.a.	0	0 ^c
Scheduled	n.a.	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	14	14 ^c
Workers & businesspeople in (daily ave.)	no data	no data	no data
Workers & businesspeople out (daily ave.)	1841	0	0
Security incidents on the Palestinian side of the crossing	no data	1	0 ^d

c: Erez has remained closed for Palestinian workers and traders since 12 March. Some emergency medical cases have been allowed through. (source: National Security Forces).

d: There were no reported security incidents during the reporting period.

n.a.= not applicable to this report



Trend Analysis - Commercial traffic crossing points

Karni	Baseline	Period 20	Period 21
	Jan 04 - Jun 05	Aug 9 - 22	Aug 23 - Sep 5
Actual	no data	2.9	1.6 ^f
Scheduled	no data	13.5	13.5
Utilization ratio ^e	no data	no data	no data
Days open in period			
Actual	n.a.	5	3 ^f
Scheduled	n.a.	12	12
	2.2 (ave.)	7	9
Number of days experiencing a closure (total in 2 week period)			
Number of trucks out (daily ave.)	23	0	1.8 ^g
Agricultural	no data	no data	no data
Non-Agricultural	no data	no data	no data
Number of trucks scheduled out (daily ave.)	no data	no data	no data
Number of trucks in (daily ave.)	205	78	56 ^h
Security incidents on Palestinian side of the crossing	no data	0	0 ⁱ

e: Ratio of actual vs. planned working hours of scanners and cells.

f: Karni was closed on 23, 24, 25, 27, 28, 29, 30, 31 Aug and 1 Sep (excluding Saturdays). Karni was open for imports only on three scheduled working days during the reporting period. Actual working hours varied between four and a half and seven hours and twenty minutes per day.

g: Total truckloads of exported goods was 21 during the reporting period (source: PalTrade). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 days.

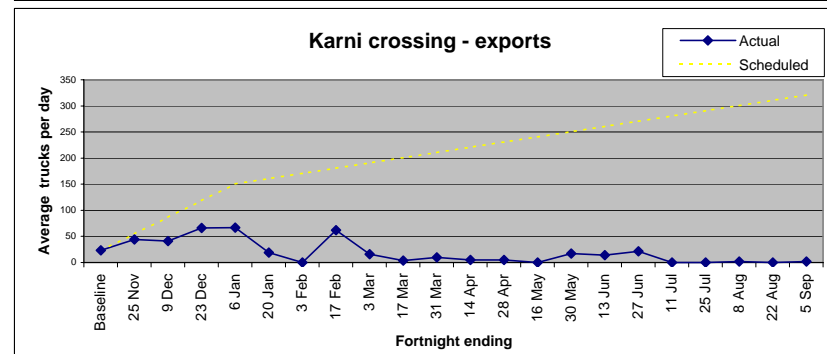
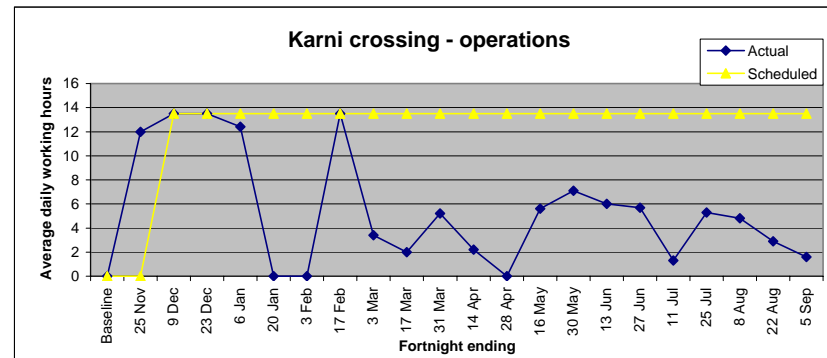
h: Total truckloads of imports during reporting period was 677 (there were no truckloads of aggregates imported during the reporting period). (source: PalTrade). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 days.

i: There were no reported security incidents during the reporting period.

Erez	Baseline	Period 20	Period 21
	Jan 04 - Jun 05	Aug 9 - 22	Aug 23 - Sep 5
Working hours per day (ave.)			
Actual	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.
Days open in period			
Actual	n.a.	n.a.	8 ^j
Scheduled	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.
Agricultural	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.

j: Erez was opened on 23, 24, 25, 27, 28, 29, 30, 31 Aug for limited numbers of commercial goods trucks. (source: National Security Forces)

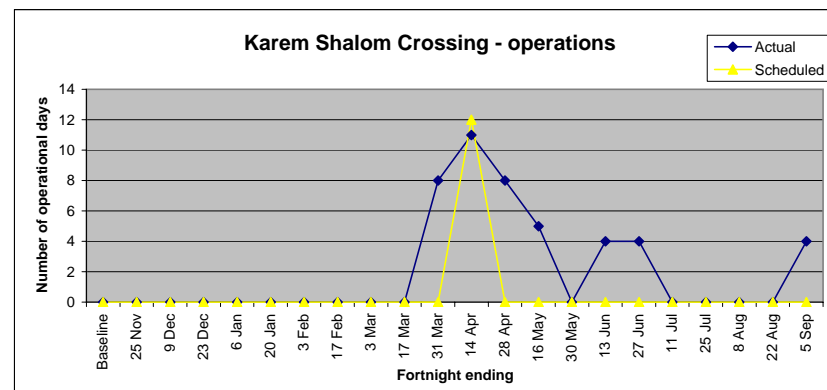
n.a.= not applicable to this report



Trend Analysis - Commercial traffic crossing points (continued)

Kerem Shalom	Baseline	Period 20	Period 21
	Jan 04 - Jun 05	Aug 9 - 22	Aug 23 - Sep 5
Working hours per day (ave.)			
Actual	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.
Days open in period			
Actual	n.a.	0	4 ^k
Scheduled	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)			
Agricultural	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0

k: Kerem Shalom was opened on 30, 31 Aug and 4, 5 Sep for MoH commodities and some commercial goods.



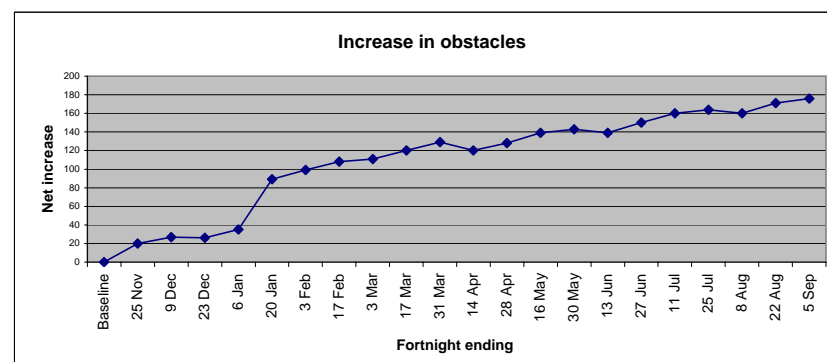
Trend Analysis - other issues

Convoys	Baseline	Period 20	Period 21
	Jan 04 - Jun 05	Aug 9 - 22	Aug 23 - Sep 5
Buses (both directions)			
No. of convoys per day	0	0	0
No. of people per day	0	0	0
Trucks (both directions)			
No. of convoys per day	0	0	0
No. of trucks per day	0	0	0

Movement within the West Bank	First figure ^l	Period 20	Period 21
	1 Aug 05	Aug 9 - 22	Aug 23 - Sep 5
No. of identified obstacles	376	547	552 ^m
of which manned	59	79	80
of which unmanned	317	468	472

l: This First Figure was agreed upon by OCHA and the IDF.

m: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on OCHA field observations only.



n.a.= not applicable to this report