



27 September 2006

**Report N° 22**  
**Implementation of the Agreement on Movement and Access**  
**(6 - 19 September 2006)**

The United Nations<sup>1</sup> is submitting the 22<sup>nd</sup> bi-weekly report on the implementation of the 15 November Agreement on Movement and Access (AMA), covering the period 6 - 19 September 2006 inclusive.<sup>2</sup>

**1. Overall Progress:**

The operation of Karni crossing returned to its pre 'Operation Summer Rains' level however access for Palestinians in and out of the Gaza Strip closed completely. The trend analyses (p 5-7) show no consistent progress in the implementation of the AMA.

**2. Changes since Report N° 21 (5 September):**

- **Rafah crossing** was closed for the whole period.
- **Karni crossing** was open on all 12 scheduled operating days enabling a total of 2,734 truckloads of goods into and 234½ truckloads of goods out of the Gaza Strip. The last time Karni was open all 12 days in a period was May (Report Number 14). Karni was open for 53% of scheduled operating hours.
- **Sufa** was open on 11 days for commercial and humanitarian goods traffic (which included aggregates on 6 of the days).
- **Kerem Shalom** was open on four days for commercial and humanitarian goods traffic but not aggregates.
- **Obstacles to movement in the West Bank** decreased from 552 to **518** which is similar to the level in June. This significant change since the last report may be largely due to OCHA having undertaken a comprehensive count during the period. This represents a increase of 142 or 37% over the baseline figure of August 2005.
- There was **one reported security incident** north of Erez which caused the temporary closure of the crossing point on the 15<sup>th</sup> September.

**3. No Change since Report N° 21 (5 September):**

*Crossings:*

**Erez** closed to Palestinians since 12 March.

*Convoys between the Gaza Strip and the West Bank:*

**Truck convoys** no discussion; implementation now 9 months overdue.

**Bus convoys** no discussion; implementation now 8 months overdue.

*Ports:*

**Seaport** awaiting, since November 2005, GoI assurance to donors that it will not interfere with its operation.

**Airport** awaiting, since November 2005, commencement of discussions.

<sup>1</sup> The Office of the Quartet's Special Envoy closed on 28 April. Since then the United Nations through the oPt OCHA office has assumed reporting responsibilities on the implementation of the AMA.

<sup>2</sup> The report draws on all available data sources for reporting including the EU-BAM, UN agencies, PA ministries, PalTrade, COGAT and the World Bank.

**1. Rafah**

<b>1.a. Operation</b>	<b>In</b>	<b>Out</b>	
Days open in period			
<i>Actual : Scheduled</i>	0 : 14 <sup>b</sup>		0%
Number of days experiencing a closure (total in 2-week period)	14		
Working hours (daily ave.) <sup>a</sup>			
<i>Actual : Scheduled</i>	0.0 : 12 <sup>c</sup>		0%
Total working hours in period			
<i>Actual : Scheduled</i>	0 : 168		0%
Security incidents on Palestinian side of border	0		

a: The daily average working hours is calculated on the basis of days open.

b: Rafah has been closed throughout the reporting period (source: EU BAM).

c: The actual working hours per day (ave.) is calculated on the basis of actual days open.

<b>1.b. Movement: Travellers and Cargo</b>	<b>In</b>	<b>Out</b>
Travelers through Rafah (daily ave.) <sup>d</sup>	0	0
Number of trucks (daily ave.)	n.a.	n.a.
Number of cars (daily ave.) <sup>e</sup>	0	0

d: The travellers through Rafa (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.

e: Pending capacity-building of the Palestinian personnel at Rafah.

<b>1.c. Management and Operations</b>	<b>YES/NO</b>
PA established clear operating procedures	YES
Israel provided PA with population registry data	incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	YES <sup>f</sup>

f: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

**2. Crossing Points**

<b>2.a. Goods - Gaza Strip</b>	<b>Erez</b>		<b>Karni</b>		<b>Kerem Shalom<sup>h</sup></b>		<b>Sufa<sup>h</sup></b>		<b>Total</b>
Days open in period	<i>Primary</i>								
<i>Actual : Scheduled<sup>a</sup></i>	n.a.	-	12 : 12	100%	4 : n.a.	-	11 : 12	-	<b>27</b>
Number of days experiencing a closure	n.a.		0 <sup>e</sup>		n.a.		1		<b>1</b>
Working hours (daily ave.)									
<i>Actual : Scheduled<sup>b</sup></i>	n.a.	-	7.2 : 13.5 <sup>e</sup>	53%	n.a.	-	n.a.	-	<b>7.2</b>
<i>Utilization ratio<sup>c</sup></i>	n.a.		no data		n.a.		n.a.		
Total working hours in period									
<i>Actual : Scheduled</i>	n.a.	-	86 : 162	53%	n.a.	-	n.a.	-	<b>86</b>
Number of trucks out (daily ave.)									
<i>Actual : Scheduled</i>	n.a.	-	19.5 : 150 <sup>f</sup>	13%	43 : n.a.	-	n.a.	-	<b>62.5</b>
<i>Agricultural</i>	n.a.		no data		n.a.		n.a.		<b>no data</b>
<i>Non-Agricultural</i>	n.a.		no data		n.a.		n.a.		<b>no data</b>
Number of trucks in (daily ave.)	n.a.		228 <sup>g</sup>		n.a.		n.a.		<b>228</b>
Security incidents on Palestinian side of the crossing <sup>d</sup>	1		0		0		0		<b>1</b>

<b>2.b. People - Gaza Strip</b>	<b>Erez</b>		<b>Karni</b>		<b>Kerem Shalom<sup>h</sup></b>		<b>Sufa<sup>h</sup></b>		<b>Total</b>	
Days open in period	<i>Primary</i>									
<i>Actual : Scheduled</i>	0 : 14 <sup>i</sup>	0%	n.a.	-	n.a.	-	n.a.	-	<b>0</b>	
Number of days experiencing a closure	14		n.a.		n.a.		n.a.		<b>14</b>	
Working hours (daily ave.)										
<i>Actual : Scheduled<sup>b</sup></i>	0 : 16.5	0%	n.a.	-	n.a.	-	n.a.	-	<b>0</b>	
Total working hours in period										
<i>Actual : Scheduled</i>	0 : 231	0%	n.a.	-	n.a.	-	n.a.	-	<b>0</b>	
Travellers through crossing (daily ave.)	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>
	0	0	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	0	0

a: Karni and Sufa are scheduled to open six days a week (closed on Saturdays).

b: The actual working hours per day (ave.) is calculated on the basis of actual days open i.e. 12 days.

c: Ratio of actual vs. planned working hours of scanners and cells.

d: On 15 September two homemade rockets were fired from the Palestinian Industrial Zone towards Nativ Hasara north of Erez checkpoint causing the crossing point to close from 7.40 a.m. until 3.00 p.m.

e: Karni was open for imports and exports on all scheduled working days during the reporting period. Actual working hours varied between four and a quarter and nine and a half hours per day.

f: Total truckloads of exported goods was 234.5 during the reporting period (source: PalTrade).

g: Total truckloads of imports during reporting period was 2,734 (there were no truckloads of aggregates imported during the reporting period). The daily average number of trucks into the Gaza Strip is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).

h: Kerem Shalom and Sufa may operate as alternative commercial crossing points when Karni is closed.

i: Erez has remained closed to Palestinian workers and traders since 12 March (source: National Security Forces). Only some critical Palestinian humanitarian cases have been permitted to cross subject to prior coordination with the IDF.

n.a.= not applicable to this report

<b>2.c Management and Operations - Gaza Strip</b>	<b>YES/NO</b>
New and additional scanner installed at Karni by 31 December 2005	<b>delivered but not installed</b>
Common management system adopted by both parties	<b>NO</b>
New generation of x-ray equipment installed and used	<b>NO</b>
Passages protected on the Palestinian side of the border	<b>NO</b>
<i>Training program in place</i>	<b>NO</b>
<i>Security equipment installed</i>	<b>NO</b>
PA established a unified system of border management	<b>NO</b>
Management system developed for Karni applied to Erez and Kerem Shalom	<b>NO</b>

<b>2.4 Management and Operations - West Bank</b>	<b>Tarkumiya</b>	<b>Jalame</b>	<b>Sha'ar Ephraim</b>
Israel put in place similar arrangements to make West Bank passages fully operational	<b>NO</b>	<b>NO</b>	<b>NO</b>
Operational procedures developed for those passages	<b>NO</b>	<b>NO</b>	<b>NO</b>

### Gaza Strip Seaport

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

### Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

### Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15	NO
Truck convoys established by January 15	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

### Movement Within the West Bank

Obstacle reduction	YES/NO
Work ongoing to establish a plan to reduce obstacles	NO
Plan to reduce obstacles completed by Dec. 31	NO
Number of identified obstacles <sup>a</sup>	518
of which manned	83
of which unmanned	435

a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on the comprehensive count undertakend during this reporting period.

## Trend Analysis - Traveller crossing points

Rafah	Baseline	Period 21	Period 22
	Jan 04 - Jun 05	Aug 23 - Sep 5	Sep 6 - 19
Working hours per day (ave.)			
Actual	no data	1.4	0 <sup>b</sup>
Scheduled	no data	12	12
Days open in period			
Actual	n.a.	2	0 <sup>b</sup>
Scheduled	n.a.	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (ave.)	12	14
Travellers through Rafah in (daily ave.)	286	405	0
Travellers through Rafah out (daily ave.)	297	303	0
No. of trucks out (daily ave.)	0	0	0
No. of cars in (daily ave.) <sup>a</sup>	0	0	0
No. of cars out (daily ave.) <sup>a</sup>	0	0	0
Security incidents on Palestinian side of border	no data	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.

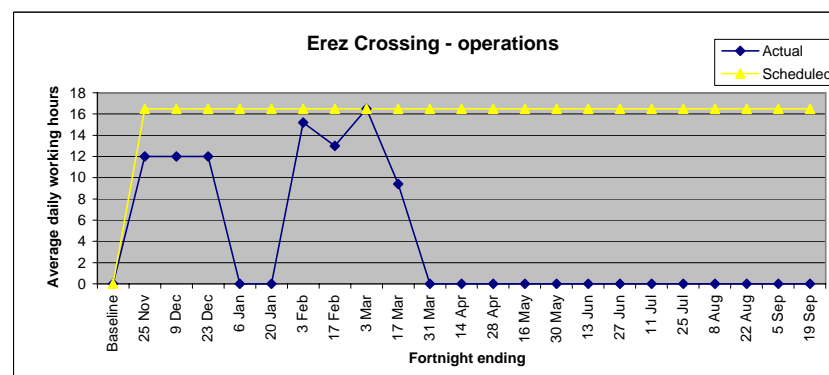
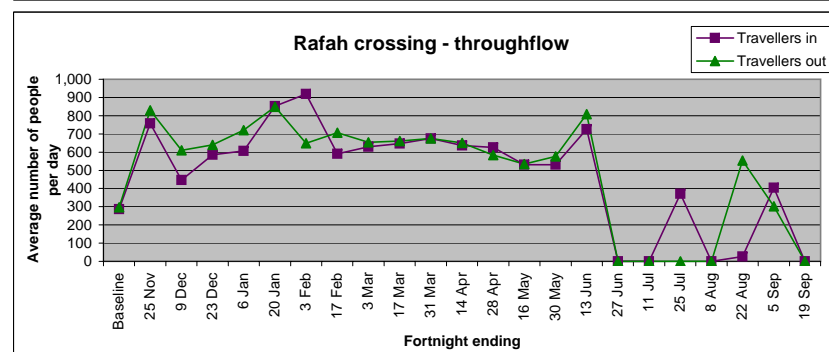
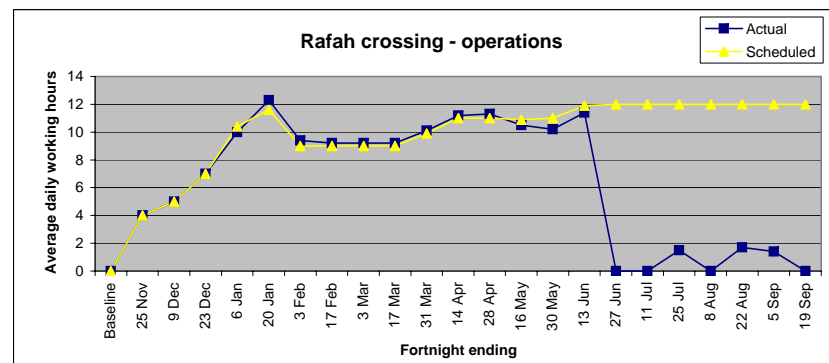
b: Rafah was closed throughout the reporting period.

Erez	Baseline	Period 21	Period 22
	Jan 04 - Jun 05	Aug 23 - Sep 5	Sep 6 - 19
Working hours per day (ave.)			
Actual	no data	0	0
Scheduled	no data	16.5	16.5
Days open in period			
Actual	n.a.	0	0 <sup>c</sup>
Scheduled	n.a.	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (ave.)	14	14 <sup>c</sup>
Workers & businesspeople in (daily ave.)	no data	no data	0
Workers & businesspeople out (daily ave.)	1841	0	0
Security incidents on the Palestinian side of the crossing	no data	0	0 <sup>d</sup>

c: Erez has remained closed for Palestinian workers and traders since 12 March (source: National Security Forces).

d: There were no reported security incidents during the reporting period.

n.a.= not applicable to this report



## Trend Analysis - Goods traffic crossing points

Karni		Baseline Jan 04 - Jun 05	Period 21 Aug 23 - Sep 5	Period 22 Sep 6 - 19
Actual	no data		1.6	7.2 <sup>h</sup>
Scheduled	no data		13.5	13.5
Utilization ratio <sup>e</sup>	no data		no data	no data
Days open in period				
Actual	n.a.		3	12 <sup>h</sup>
Scheduled <sup>f</sup>	n.a.		12	12
	2.2 (ave.)		9	0
Number of days experiencing a closure (total in 2 week period)				
Number of trucks out (daily ave.)	23		1.8	19.5
Agricultural	no data		no data	no data
Non-Agricultural	no data		no data	no data
Number of trucks scheduled out (daily ave.)	no data		no data	150
Number of trucks in (daily ave.) <sup>g</sup>	205		56	228 <sup>i</sup>
Security incidents on Palestinian side of the crossing	no data		0	1 <sup>j</sup>

e: Ratio of actual vs. planned working hours of scanners and cells.

f: Karni is closed on Saturdays.

g: Source: PalTrade.

h: Karni was open every day during the reporting period (excluding Saturdays). Actual working hours varied between four and a quarter and nine and a half hours per day.

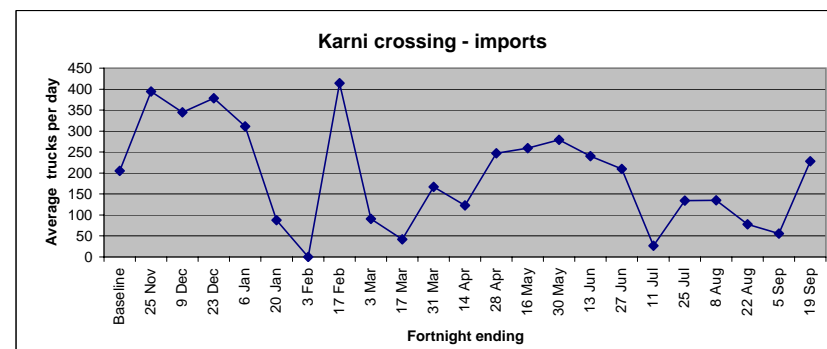
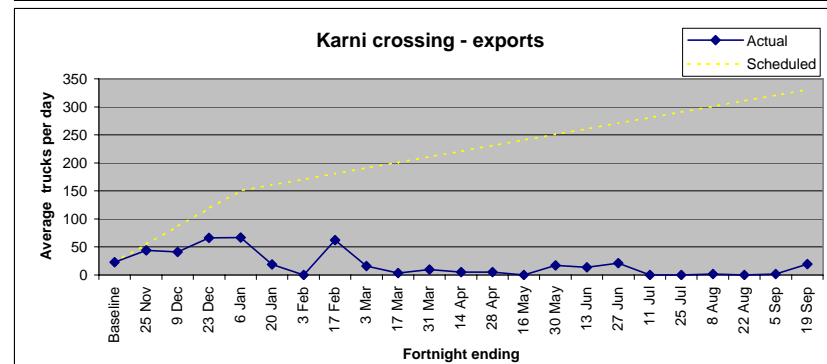
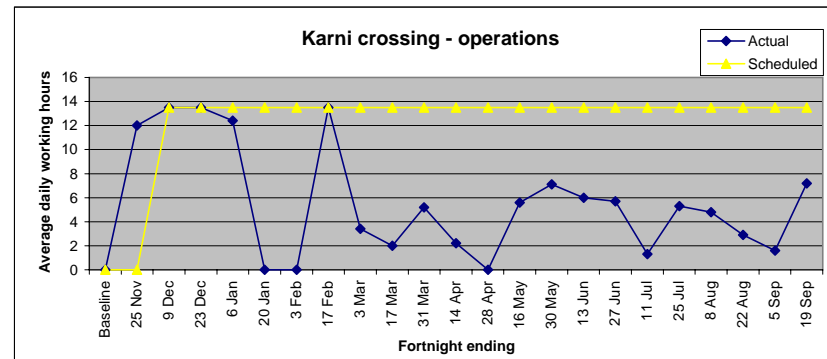
i: Total truckloads of imported goods was 234.5 during the reporting period (source: PalTrade). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 days

j: Total truckloads of imports during reporting period was 2,734 (there were no truckloads of aggregates imported during the reporting period). (source: PalTrade). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 days.

k: On 15 September two homemade rockets were fired from the Palestinian Industrial Zone towards Nativ Hasara north of Erez checkpoint causing the crossing point to close from 7.40 a.m. until 3.00 p.m.

Erez		Baseline Jan 04 - Jun 05	Period 21 Aug 23 - Sep 5	Period 22 Sep 6 - 19
Working hours per day (ave.)				
Actual	n.a.		n.a.	n.a.
Scheduled	n.a.		n.a.	n.a.
Days open in period				
Actual	n.a.		n.a.	n.a.
Scheduled	n.a.		n.a.	n.a.
Number of trucks out (daily ave.)	n.a.		n.a.	n.a.
Agricultural	n.a.		n.a.	n.a.
Non-Agricultural	n.a.		n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.		n.a.	n.a.
Number of trucks in (daily ave.)	n.a.		n.a.	n.a.

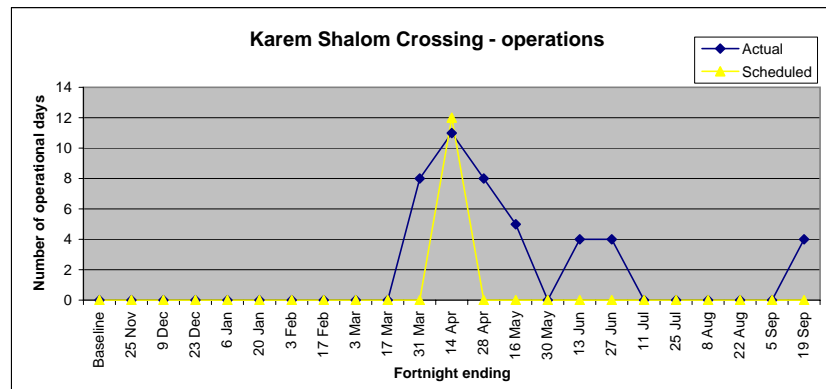
n.a.= not applicable to this report



## Trend Analysis - Goods traffic crossing points (continued)

Kerem Shalom	Baseline	Period 21	Period 22
	Jan 04 - Jun 05	Aug 23 - Sep 5	Sep 6 - 19
Working hours per day (ave.)			
Actual	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.
Days open in period			
Actual	n.a.	0	4 <sup>k</sup>
Scheduled	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)			
Agricultural	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0

*k: Kerem Shalom reopened for 4 days having been closed since 25 June.*



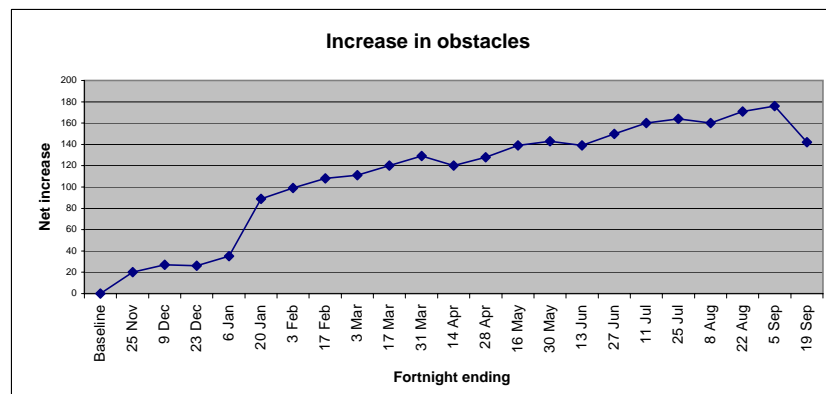
## Trend Analysis - other

Convoys	Baseline	Period 21	Period 22
	Jan 04 - Jun 05	Aug 23 - Sep 5	Sep 6 - 19
Buses (both directions)			
No. of convoys per day	0	0	0
No. of people per day	0	0	0
Trucks (both directions)			
No. of convoys per day	0	0	0
No. of trucks per day	0	0	0

Movement within the West Bank	First figure <sup>m</sup>	Period 21	Period 22
	1 Aug 05	Aug 23 - Sep 5	Sep 6 - 19
No. of identified obstacles	376	552	518 <sup>l</sup>
of which manned	59	80	83
of which unmanned	317	472	435

*l: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the West Bank. The figures reported here are based on the comprehensive count undertaken during this reporting period.*

*m: This first figure was agreed upon by OCHA and the IDF and is used as the baseline*



n.a.= not applicable to this report

## Technical notes to Report N° 22 on the Implementation of the Agreement on Movement and Access

The AMA is primarily concerned with the movement of Palestinians and commercial goods traffic into and out of the Gaza Strip. However there is also movement of humanitarian workers and goods across some of the checkpoints which is included in some of the figures. To clarify the reporting figures an explanation of the AMA report for each crossing follows:

1. **Rafah.** There are two parts to the AMA:
  - a. *personnel movement* into and out of Egypt. The AMA reports the crossing open only when it is open for Palestinian ID card holders. Others may cross with prior agreement. The AMA report reports only Palestinian ID card holder movement. The crossing was opened by 25 November, as scheduled in the AMA. It is monitored by the EU Border Assistance Mission (EU BAM).
  - b. *commercial goods traffic* export to Egypt. To date there has been no movement of commercial goods through Rafah.
2. **Karni.**
  - a. *commercial goods traffic.* Karni is the primary crossing point for commercial goods into and out of the Gaza Strip. The crossing point is reported open if it is open for imports *and/or* exports. The AMA states that the number of trucks passing through Karni into the Gaza Strip should be 150 by the end of 2005 rising to 400 by the end of 2006. Thus the scheduled figure in the table on p3 is set at 150 (the agreed minimum now) but the graphical representation of the target in the trend analysis (p6) shows a dotted line rising to 400 by December.
  - b. *personnel movement* to and from Israel/the West Bank. Karni is a back up for personnel movement (for use when Erez is closed). Thus there are no scheduled working days.
  - c. *humanitarian goods.* Karni is also a crossing point for humanitarian goods into the Gaza Strip.

The truckloads of 'goods in' reported on p2 include both commercial and humanitarian goods. In future reports an attempt will be made to distinguish humanitarian from commercial goods.
3. **Erez.**
  - a. *personnel movement* (workers and traders) to and from Israel/the West Bank. Erez is the primary crossing point for goods into and out of the Gaza Strip. Medical cases may cross with prior agreement but are not reported in the AMA report.
  - b. *commercial goods traffic* to and from Israel/the West Bank. Erez is a back up for commercial goods movement (for use when Karni is closed). Thus there are no scheduled working days.
  - c. *humanitarian movement.* International humanitarian staff may cross with prior agreement but are not included in the AMA reports.
4. **Sufa.**
  - a. *commercial goods specifically aggregates* for construction, although other commercial goods may be imported to the Gaza Strip through Sufa periodically. Sufa is reported as 'open' only when open for aggregates.

Sufa is reported as 'open' whenever it is open for aggregates, other commercial goods or humanitarian goods. There are no scheduled opening days or hours in the AMA.
5. **Kerem Shalom.**
  - a. *humanitarian goods.* Kerem Shalom is an alternative entry point for humanitarian goods.
  - b. *commercial goods traffic* to and from Israel/the West Bank. The Palestinian Authority have refused to accept Kerem Shalom as an alternative commercial crossing point as it is located in Israel.

Kerem Shalom is reported as 'open' whenever it is open for humanitarian goods. There are no scheduled opening days or hours in the AMA.

### General

The '**number of days experiencing a closure**' is actually the number of days that a checkpoint is completely closed. The agreement does not define a 'closure'. Where a checkpoint is closed for only a few hours during the day (or opens late/closes early) it is recorded as 'open'.