



Report No. 71
Implementation of the Agreement on Movement and Access
and Update on Gaza Crossings
(23 July – 05 August 2008)

The United Nations is submitting the 71st bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA)¹, covering the period 23 July – 05 August 2008 (Annex)². In light of the closure of Gaza, this report also monitors movement and access through other crossings not included in the AMA.

Summary:

AMA Benchmarks:

- **Rafah** crossing has remained closed for the movement of people for 423 working days since it was last opened on 09 June 2007. However, 28 medical cases from Gaza were allowed to cross on 04 August when the crossing opened for a few hours. No one was allowed to cross into the Gaza Strip during the reporting period.
- **Karni** crossing has been closed since 12 June 2007 for the movement of goods in and out of Gaza. The single-lane conveyor belt/chute located outside the compound, was operational for the import of cereals, animal feed and gravel on eight days (23,24,27,28,29,30,31 July and 04 August) including four days in which also operated for gravel imports. In the previous reporting period, the belt/chute was operational on nine days. Overall, 1,298 truckloads of cereals, animal feed and gravel (accounted for 984 truckloads) entered Gaza, via the conveyor belt, compared to 1,548 in the previous reporting period.
- **Erez** crossing has remained closed for more than two years since March 2006 for workers, and more than a year, since 12 June 2007, for all other Palestinians, except for a limited number of Palestinian traders, aid workers and medical cases who have been granted special permits. For these persons, Erez crossing was partially open 12 out of the 14 scheduled days.
- **Obstacles to movement in the West Bank** has remained at 610, being the same as reported during the previous reporting period. Overall, the figure of 610 represents an increase of 234 obstacles (62.2%) over the baseline figure (376) of August 2005.
- *Convoys between the Gaza Strip and the West Bank:*
 - Truck convoys** Implementation now 30 months overdue (since mid-January 2006).
 - Bus convoys** Implementation now 31 months overdue (since mid-December 2005).
- *Ports:*
 - Seaport** Awaiting GoI assurance of non-interference with the seaport operation.
 - Airport** Awaiting commencement of discussions since November 2005.

Non-AMA Crossings:

- **Sufa** crossing was open on 11 days compared to 12 days in the previous reporting period. A total of 903 truckloads, including 36 from humanitarian agencies, were allowed into Gaza.
- **Kerem Shalom** crossing was closed on all days during the reporting period. It was last opened on 19 April 08.
- **Nahal Oz crossing** was open on 9 out of 12 scheduled days including one day in which it was partially opened. 197,050 liters of petrol (14,075 lit/day), 2,423,840 liters of diesel (173,131 lit/day), 1,372 tonnes of cooking gas (98 tonnes/day) and 5,325,900 liters of industrial gas for the power plant (380,421/day) were allowed entry.
- **Of note:** Overall, 2,201 truckloads, including 36 truckloads from humanitarian agencies, were allowed into Gaza during this period compared to 2,402 truckloads allowed in during the previous reporting period.

¹ The United Nations, through the OCHA oPt office, has assumed reporting responsibilities on the implementation of the AMA since April 2006.

² The AMA was negotiated by US Secretary of State Condoleezza Rice, between the Government of Israel and the Palestinian Authority to promote peaceful economic development and improve the humanitarian situation on the ground. It represents the commitments of both the Government of Israel and the Palestinian Authority to take the necessary steps to facilitate access and movement into/out and throughout the West Bank and Gaza Strip.

A. General update on Gaza Crossing Points

| 1.a. Goods - Gaza Strip | Rafah (AMA) ^a | | Erez (AMA) ^b | | Karni (AMA) ^c | | Kerem Shalom ^d | | Sufa ^e | | Total |
|--|--------------------------------|----------------|-------------------------|----------------|--------------------------|----------------|---------------------------|----------------|-------------------|----------------|-------|
| | Primary: Closed since 12/06/08 | | | | | | | | | | |
| | Actual | % of Scheduled | Actual | % of Scheduled | Actual | % of Scheduled | Actual | % of Scheduled | Actual | % of Scheduled | |
| Days open in period | 1.0 | 4.2% | 12.0 | 100.0% | 0.0 | 0.0% | 0.0 | 0.0% | 11.0 | 90.9% | 24.0 |
| Number of days experiencing closure | 13.0 | 92.9% | 0.0 | 0.0% | 14.0 | 0.0% | 12.0 | 100.0% | 1.0 | 9.1% | 40.0 |
| Working hours (daily ave.) | 0.0 | - | 0.0 | 0.0% | 0.0 | 0.0% | 0.0 | 0.0% | 6.0 | 100.0% | 6.0 |
| Total working hours in period | 0.0 | - | 0.0 | 0.0% | 0.0 | 0.0% | 0.0 | 0.0% | 71.5 | 100.0% | 71.5 |
| Number of trucks out (daily ave.) | 0.0 | - | 0.0 | - | 0.0 | 0.0% | 0.0 | - | 0.0 | - | 0.0 |
| Number of trucks in (daily ave.) | 0.0 | - | 0.0 | - | 26.2 | - | 0.0 | - | 75.3 | - | 101.4 |
| Security incidents on Palestinian side of the crossing | 0.0 | - | 0.0 | - | 0.0 | - | 0.0 | - | 0.0 | - | 0.0 |

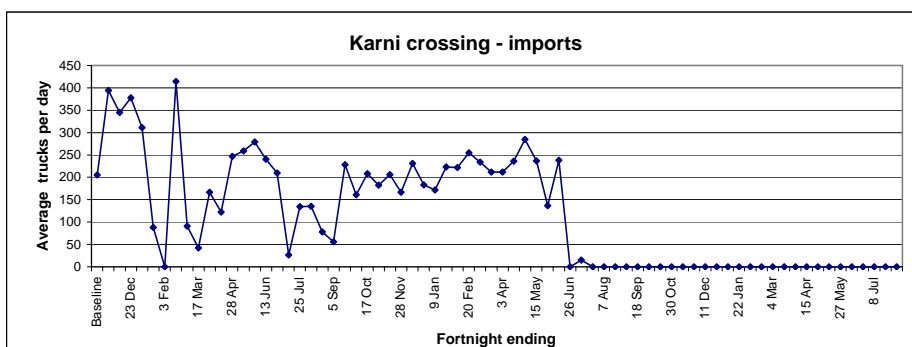
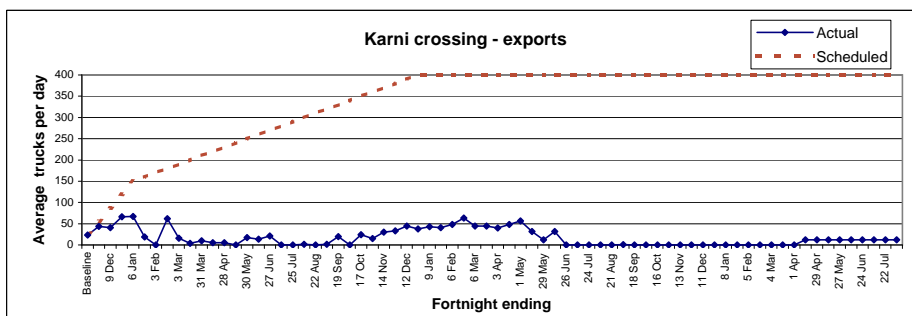
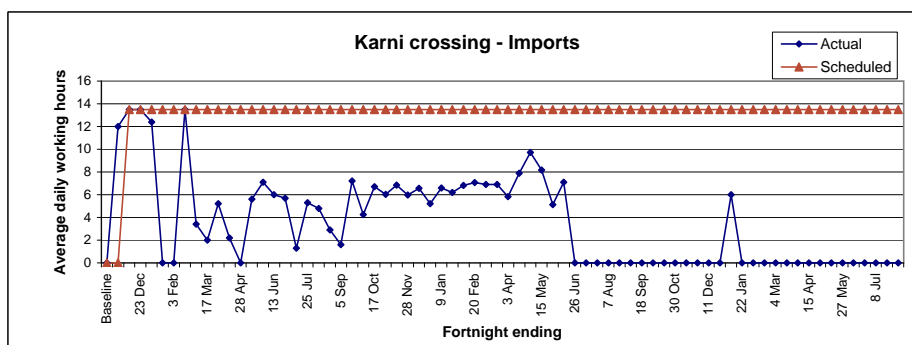
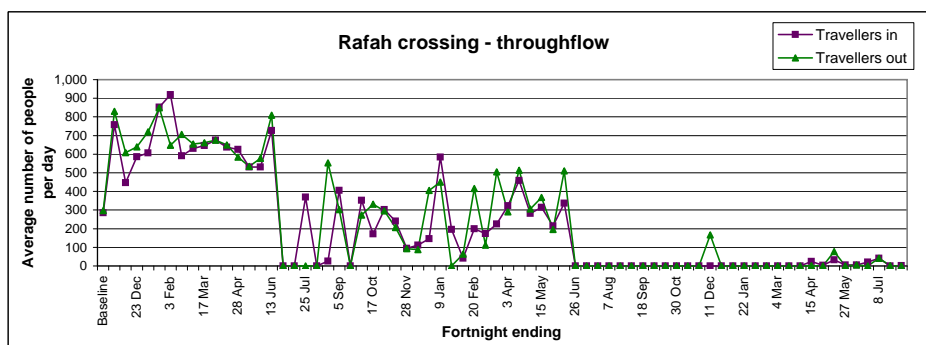
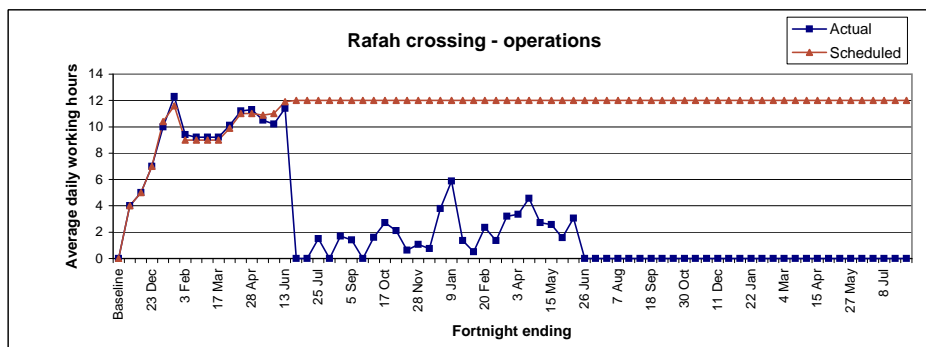
| 1.b. People - Gaza Strip | Rafah (AMA) | | Erez (AMA) | | Kerem Shalom | | Total |
|--|--------------------------------|------------|--------------------------------|------------|--------------|------------|--------|
| | Primary: Closed since 09/06/08 | | Primary: Closed since 12/06/08 | | | | |
| | Actual | % of total | Actual | % of total | Actual | % of total | |
| Days open in period | 1 | 7.7% | 12 | 100.0% | - | - | 13 |
| Number of days experiencing closure | 13 | 100.0% | 0 | 0.0% | - | - | 13 |
| Total working hours in period | 12 | 0.0% | - | - | - | - | 12 |
| Working hours (daily ave.) | 0.8571 | 0.0% | - | - | - | - | 0.8571 |
| Travellers through crossing (daily ave.) | In | Out | Traders | Workers | - | - | |
| | 2 | 0 | 14 | 0 | - | - | |

| 1.c. Fuel - Gaza Strip | Nahal Oz ^f | |
|-------------------------------------|-----------------------|------------|
| | Actual | % of total |
| Days open in period | 9.0 | 90.0% |
| Number of days experiencing closure | 3.0 | 10.0% |
| Total working hours in period | - | - |
| Working hours (daily ave.) | - | - |
| Total number of litres in period | n.a | n.a |
| Number of litres (daily ave.) | n.a | n.a |

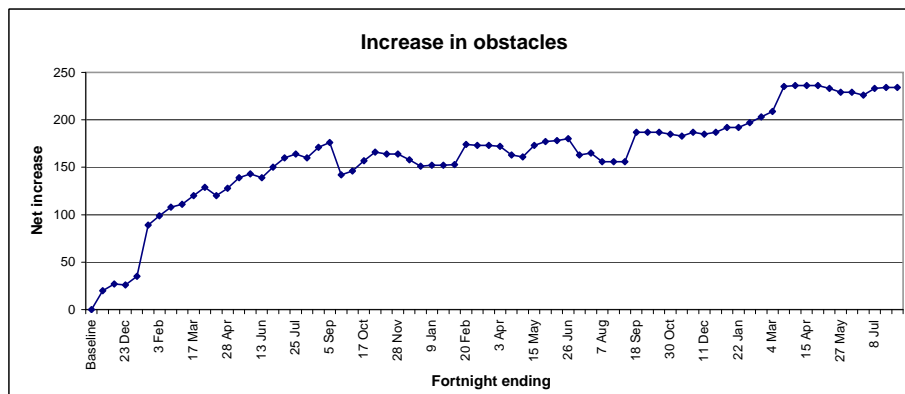
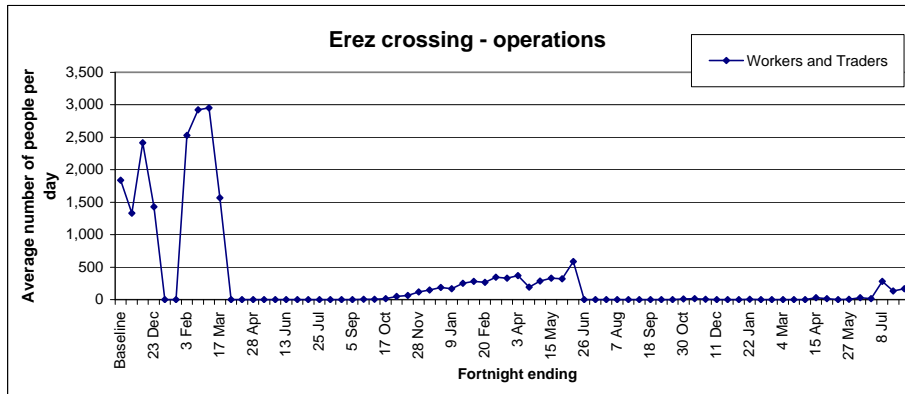
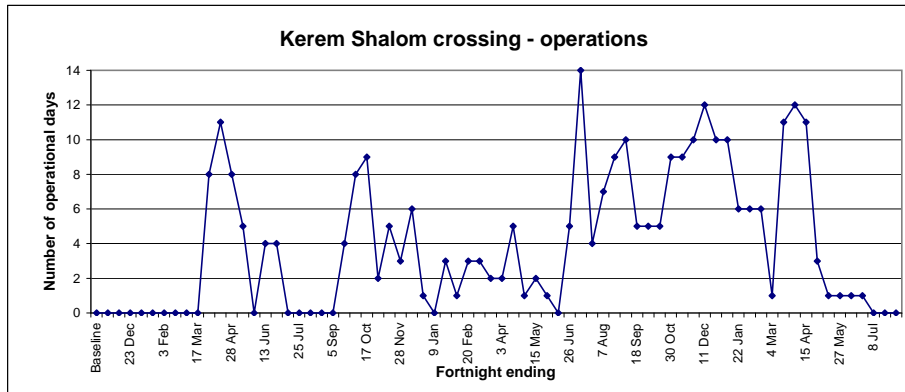
Background

- Rafah crossing is Gaza's international terminal for passengers. It is scheduled to open 7 days per week, from 08:00 to 20:00 hours. Rafah has been closed since 10 June 2007.
- Erez crossing, the primary crossing point for workers, traders and humanitarian personnel, remains closed for all Palestinians as well as for Palestinian workers since 12 March 2006. A limited number of critical Palestinian humanitarian cases and senior traders have been permitted to cross subject to prior coordination with the IDF. Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours, seven days per week. On 12 October 2007, Israel announced that the crossing will close every week from 15:00 on Fridays until 07:00 on Sundays (6 days per week).
- Karni, the principal commercial crossing, is scheduled to operate six days per week. Since its closure on 12 June 2007, a single-lane conveyor belt transferring grain and animal feed operates on average two days per week. During the reporting period 314 truckloads of grain and animal feed were transferred to Gaza.
- Kerem Shalom has traditionally not had any scheduled operating days and was opened periodically for humanitarian goods only. However, since mid-June 2007, Kerem Shalom was opened by Israel to allow for the entry and occasional exit of humanitarian and commercial goods. Since 28 October 2007, Kerem Shalom is scheduled to open on 5 days per week from 08:00 until 16:00 hours.
- Sufa crossing, which was for aggregates and now is being used for basic commercial and humanitarian supplies, is scheduled to operate five days per week (closed Fridays and Saturdays), between 08:30 and 15:00 hours. On 28 October 2007, Israel announced the closure of Sufa crossing. Israel reopened Sufa on 23 December 2007.
- Nahal Oz, the crossing point for fuel, is scheduled to open 6 days per week, from 08:00 to 15:00 hours.

B. Trends Analysis of Gaza Crossings



Trends Analysis of Gaza Crossings - Continued



C. Update on the implementation of additional benchmarks of the AMA

| 1. Karni (scheduled hours: Sunday-Friday, 08:00-20:00) - CLOSED SINCE 12 JUNE 2007 | | |
|--|--------|----------------|
| | Actual | % of scheduled |
| Utilization ratio ^a | n.a | n.a |
| Number of Agricultural trucks out (daily ave.) | 0 | 400 |
| Number of Non-Agricultural trucks out (daily ave.) | 0 | 0.0 |

a: Ratio of actual vs. planned working hours of scanners and cells.

| 2. General Management and Operations (West Bank and Gaza Strip) | | | |
|--|--|------------|--------|
| 2.a Management and Operations - Gaza Strip | | YES/NO | |
| PA established clear operating procedures | | YES | |
| Israel provided PA with population registry data | | Incomplete | |
| Liaison office established | | YES | |
| PA established baggage limits | | YES | |
| PA provided the 3rd party the list of names of workers at Rafah | | YES | |
| Security working group established | | YES | |
| PA customs officials clearing incoming cargo at Kerem Shalom | | NO | |
| Kerem Shalom operating procedures being discussed | | NO | |
| New and additional scanner installed at Karni by 31 December 2005 | | NO | |
| Common management system adopted by both parties | | Incomplete | |
| New generation of x-ray equipment installed and used | | Incomplete | |
| Passages protected on the Palestinian side of the border | | Incomplete | |
| Training program in place | | Incomplete | |
| Security equipment installed | | Incomplete | |
| PA established a unified system of border management | | Incomplete | |
| Management system developed for Karni applied to Erez and Kerem Shalom | | NO | |
| 2.b Management and Operations - West Bank | | Tarkumiya | Jalame |
| Israel put in place similar arrangements to make West Bank passages fully operational ^a | | NO | NO |
| Operational procedures developed for those passages | | YES | YES |

a: New infrastructure has been put in place since the AMA was reached, however the current capacity (approximately 8 trucks/hour) does not meet AMA requirements for a capacity equivalent to Karni.

| 3. Gaza Strip Seaport (destroyed in 2001 by the IDF during construction) | |
|--|--------|
| | YES/NO |
| Gol assured donors that it will not interfere with operation of seaport / letter sent | NO |
| Tripartite committee to develop security and other arrangements for the port established | NO |

| 4. Gaza Strip Airport (closed by Israel in Feb 2001 and destroyed in Dec 2001; renovated and vandalized in July 2007) | |
|---|--------|
| | YES/NO |
| Discussions continuing on security, construction and operations issues | NO |

5. Link Between Gaza and the West Bank

| Convoys | | YES/NO |
|--|---|---------------|
| Bus convoys established by December 15 2005 | | NO |
| Truck convoys established by January 15 2006 | | NO |
| Detailed implementation arrangements worked out | | NO |
| <i>Buses (both directions - ave. in period)</i> | 0 | |
| Number of convoys per day | 0 | |
| Number of people per day | 0 | |
| <i>Trucks (both directions - ave. in period)</i> | 0 | |
| Number of convoys per day | 0 | |
| Number of trucks per day | 0 | |

6. Movement Within the West Bank

| Obstacle reduction | | | | YES/NO |
|--|---------------|----------------------------------|--------------------------|--------|
| Work ongoing to establish a plan to reduce obstacles | | | | NO |
| Plan to reduce obstacles completed by 31 December 2005 | | | | NO |
| | Current count | Baseline (1 Aug 05) ^d | % increase over baseline | |
| Number of identified obstacles ^c | 610 | 376 | 62.2% | |
| of which manned | 88 | 59 | 49.2% | |
| of which unmanned | 522 | 317 | 64.7% | |
| | | | - | |
| Breakdown, by type of obstacle | Current count | Previous period count | Changes | |
| Checkpoints | 71 | 71 | 0 | |
| Partial Checkpoints | 17 | 17 | 0 | |
| Earthmounds | 240 | 240 | 0 | |
| Road Gates | 86 | 86 | 0 | |
| Roadblocks | 70 | 70 | 0 | |
| Earthwalls | 33 | 33 | 0 | |
| Trenches | 18 | 18 | 0 | |
| Roadbarriers | 75 | 75 | 0 | |

c: Since 15 September 2007, OCHA does not count checkpoints on the Green Line in the total closure number. The figures reported here are based on field observations updating a quarterly comprehensive field survey count.

d: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.