
**OFFICE OF
THE SPECIAL ENVOY FOR DISENGAGEMENT**

10 January 2006

Fourth Report on the Implementation of the Agreement on Movement and Access

The Quartet Special Envoy's Office is submitting the fourth bi-weekly report on the implementation of the 15 November Agreement on Movement and Access, covering the period 24 December 2005 to 6 January 2006 inclusive.

- Rafah was open daily during the reporting period. Standard opening hours have increased to 8-9 hour a day. Between 24 and 26 December, opening hours were extended to meet the needs of Mecca pilgrims. On 30 December, Rafah did not open at the request of demonstrating Palestinian policemen. The terminal stayed closed for 7 hours during which the EU BAM was advised to relocate to Kerem Shalom. Three security incidents on the Palestinian side of the border were reported. The most serious incident occurred on 4 January when a group of gunmen broke through the border with Egypt, northwest of Rafah. It did not affect operations at the crossing.
 - Karni has operated continuously since 15 November, with the exception of 6 January, on which Karni remained closed due to heavy fog. The average daily throughput of export truck loads stands at 67, with a maximum of 88 truck loads on 3 January. Measures to upgrade Karni are underway. A large scanner arrived at Karni on 25 December, and is being modified for installation and usage.
 - Erez remained closed for Palestinians throughout the reporting period.
 - There have been no discussions on the introduction of bus convoys between Gaza and the West Bank since mid-December.
 - OCHA reports an increase in the number of obstacles to movement in the West Bank from 402 to 411. Discussions between the GoI and the US, with OCHA's participation, have not yet yielded a plan to reduce obstacles.
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Movement and Access Agreement Report 04 (24 Dec. 05 - 6 Jan. 06)

Update

Rafah

Opening	24 Dec. 2005 - 6 Jan. 2006	YES/NO
	Open on 26 November	YES

Working hours per day (average)	
<i>Actual</i>	10
<i>Scheduled</i>	10.4
Days open in period	
<i>Actual</i>	14
<i>Scheduled</i>	14
Number of days experiencing a closure (total in 2 week period)	1 ^a
Security incidents on Palestinian side of border	3

a: On 30 Dec., the terminal was closed for 7 hours; EU BAM relocated to Kerem Shalom. It opened again at 3 pm for 2 hours.

<i>Movement: Travelers and Cargo</i>	In	Out
Travelers through Rafah (daily average)	606	720
Number of trucks (daily average)	n.a.	0
Number of cars (daily average)	n.a.	n.a.

n.a.: not applicable to this report

<i>Management and Operations</i>	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	n.a.
Kerem Shalom operating procedures being discussed	YES

Update

Crossing Points

Opening 24 Dec. 2005 - 6 Jan. 2006	Erez	Karni	Kerem Shalom	Others	Total
Goods					
Working hours per day (average)					
<i>Actual</i>	n.a.	12.4	n.a.	n.a.	12.4
<i>Scheduled</i>	n.a.	13.5	n.a.	n.a.	13.5
<i>Utilization ratio^b</i>	n.a.	59%	n.a.	n.a.	59%
Days open in period					
<i>Actual</i>	n.a.	11	n.a.	n.a.	11
<i>Scheduled</i>	n.a.	12	n.a.	n.a.	12
Number of days experiencing a closure (total)	n.a.	1 ^c	n.a.	1 ^e	2
Number of trucks out (daily average) ^d	n.a.	67	n.a.	n.a.	67
<i>Agricultural</i>	n.a.	39	n.a.	n.a.	39
<i>Non-Agricultural</i>	n.a.	28	n.a.	n.a.	28
Number of trucks scheduled out (daily average)	n.a.	73	n.a.	n.a.	73
Number of trucks in (daily average) ^d	n.a.	311	n.a.	n.a.	311
Security incidents on Palestinian side of the crossing	0	0	n.a.	1 ^e	1

b: Ratio of actual vs. planned working hours of scanners and cells.

c: On 6 Jan., Karni remained closed due to heavy fog.

d: Totals according to PalTrade.

e: Incident and closure at Sufa crossing (for aggregates) on 28 Dec.

Update

Crossing Points (continued)

Opening 24 Dec. 2005 - 6 Jan. 2006	Erez	Karni	Kerem Shalom	Others	Total
People					
Working hours per day (average)					
<i>Actual</i>	0	n.a.	n.a.	n.a.	0
<i>Scheduled</i>	16.5	n.a.	n.a.	n.a.	16.5
Days open in period					
<i>Actual</i>	0	n.a.	n.a.	n.a.	0
<i>Scheduled</i>	14	n.a.	n.a.	n.a.	14
Travelers in (daily average)	0	n.a.	n.a.	n.a.	0
Travelers out (daily average)	0	n.a.	n.a.	n.a.	0
Number of days experiencing closures (total)	14	n.a.	n.a.	n.a.	14

Management and Operations	YES/NO
New and additional scanner installed at Karni by December 31	in progress
Common management system adopted by both parties	NO
New generation of x-ray equipment installed and used	NO
Passages protected on the Palestinian side of the border	NO
<i>Training program in place</i>	NO
<i>Security equipment installed</i>	NO
PA established a unified system of border management	NO
Management system developed for Karni applied to Erez and Kerem Shalom	NO

	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
Operational procedures developed for those passages	NO	NO	NO

Update

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15	NO
Truck convoys established by January 15	n.a.
Detailed implementation arrangements worked out	in progress

Buses (both directions - average in period)

Number of convoys per day	0
Number of people per day	0

Trucks (both directions - average in period)

Number of convoys per day	n.a.
Number of trucks per day	n.a.

Movement Within the West Bank

Obstacle reduction	YES/NO
Work ongoing to establish a plan to reduce obstacles	YES
Plan to reduce obstacles completed by Dec. 31	NO
Number of identified obstacles ^f	411
<i>of which manned</i>	59
<i>of which unmanned</i>	352

f: These figures represent OCHA's counting.

Gaza Seaport

	YES/NO
GOI assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Movement & Access Agreement Report 04 (24 Dec. 05 - 6 Jan. 06)

Trend Analysis					
Rafah	Baseline	Period 1	Period 2	Period 3	Period 4
	Jan. '04 - Jun.'05	Nov. 26	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
Working hours per day (average)					
<i>Actual</i>	not available	4	5	7	10
<i>Scheduled</i>	not available	4	5	7	10.4 ^a
Days open in period					
<i>Actual</i>	n.a.	1	14	14	14
<i>Scheduled</i>	n.a.	1	14	14	14
Number of days experiencing a closure (total in 2 week period)	2.8 (average)	0	0	0	1 ^a
Travelers through Rafah in (daily average)	286	757	446	586	606
Travelers through Rafah out (daily average)	297	830	609	640	720
No. of trucks out (daily average)	0	0	0	0	0
No. of cars in (daily average)	0	n.a.	n.a.	n.a.	n.a.
No. of cars out (daily average)	0	n.a.	n.a.	n.a.	n.a.
Security incidents on Palestinian side of border	not available	0	0	0	3

a: On 30 Dec., the terminal was closed for 7 hours during which EU BAM relocated to Kerem Shalom. The crossing opened at 3 pm for 2 hours.

Karni	Baseline	Period 1	Period 2	Period 3	Period 4
	Jan. '04 - Jun.'05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
Working hours per day (average)					
<i>Actual</i>	not available	12	13.5	13.5	12.4
<i>Scheduled</i>	not available	not available	13.5	13.5	13.5
<i>Utilization ratio</i> ^b	not available	not available	41%	57%	59%
Days open in period					
<i>Actual</i>	n.a.	10	12	12	11
<i>Scheduled</i>	n.a.	10	12	12	12
Number of days experiencing a closure (total in 2 week period)	2.2 (average)	0	0	0	1 ^c
Number of trucks out (daily average) ^d	23	44	41	66	67
<i>Agricultural</i>	not available	15	19	39	39
<i>Non-Agricultural</i>	not available	29	22	27	28
Number of trucks scheduled out (daily average)	not available	54	56	74	73
Number of trucks in (daily average) ^d	205	394	345	378	311
Security incidents on Palestinian side of the crossing	not available	0	2	1	0

b: Ratio of actual vs. planned working hours of scanners and cells.

c: On 6 Jan., Karni remained closed due to heavy fog.

d: Totals according to PalTrade.

Trend Analysis					
Erez	Baseline	Period 1	Period 2	Period 3	Period 4
Goods	Jan. '04 - Jun. '05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
Working hours per day (average)					
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period					
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily average)	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily average)	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily average)	n.a.	n.a.	n.a.	n.a.	n.a.
People	Baseline	Period 1	Period 2	Period 3	Period 4
People	Jan. '04 - Jun. '05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
Working hours per day (average)					
<i>Actual</i>	not available	12	12	12	0
<i>Scheduled</i>	not available	16.5	16.5	16.5	16.5
Days open in period					
<i>Actual</i>	n.a.	8	10	4	0
<i>Scheduled</i>	n.a.	11	14	14	14
Number of days experiencing a closure (total in 2 week period)	7.6 (average)	3	4	10	14
Workers & businesspeople in (daily average)	not available	not available	not available	not available	0
Workers & businesspeople out (daily average)	1841 ^e	1330	2417	1430	0
Security incidents on the Palestinian side of the crossing	not available	0	0	0	0

e: 1841 workers into ISR between Jan. 2004 and June 2005. In addition, an average 156 businesspeople crossed to ISR between Jan. 2005 and June 2005.

Trend Analysis					
Kerem Shalom	Baseline	Period 1	Period 2	Period 3	Period 4
Goods	Jan. '04 - Jun. '05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
Working hours per day (average)					
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period					
<i>Actual</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily average)					
<i>Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily average)	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily average)	n.a.	n.a.	n.a.	n.a.	n.a.
Security incidents on the Palestinian side of the crossing	n.a.	n.a.	n.a.	n.a.	n.a.

Convoys	Baseline	Period 1	Period 2	Period 3	Period 4
Goods	Jan. '04 - Jun. '05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
<i>Buses (both directions)</i>					
No. of convoys per day	0	n.a.	n.a.	0	0
No. of people per day	0	n.a.	n.a.	0	0
<i>Trucks (both directions)</i>					
No. of convoys per day	0	n.a.	n.a.	n.a.	n.a.
No. of trucks per day	0	n.a.	n.a.	n.a.	n.a.

Movement Within the West Bank	First figure agreed upon by OCHA and the IDF	Period 1	Period 2	Period 3	Period 4
Goods	1 Aug 05	Nov. 15 - 25	Nov. 26 - Dec. 9	Dec. 10 - 23	Dec. 24 - Jan. 6
No. of identified obstacles ^f	376 ^g	396	403	402	411
<i>of which manned</i>	59	63	62	59	59
<i>of which unmanned</i>	317	334	341	343	352

f: These figures represent OCHA's counting.

g: The IDF report 322 obstacles. Varying totals are due to differing definitions of obstacles.