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Office for the Coordination of Humanitarian Affairs  
occupied Palestinian territory

# THE MONTHLY HUMANITARIAN MONITOR

## JANUARY 2011



Shepherd Hotel, Sheikh Jarrah, East Jerusalem 9 January 2011

Photo by Rajaa Mukhal

## January Overview

With civilian killings, demolitions, and continuing access restrictions, January's events highlighted a number of systemic problems undermining the protection and living conditions of the Palestinian population. The entrenched nature of these problems renders many of the ad-hoc adjustments and easings of the situation largely ineffective in improving the situation of the most vulnerable.

This month, 11 Palestinians throughout the oPt were killed in the context of Israeli-Palestinian violence. At least eight of them were civilians not affiliated with any armed faction. Ensuring that these killings are thoroughly investigated, and, depending on the findings, that individuals responsible for unlawful acts are held accountable, are fundamental duties of the State of Israel, as the occupying power.

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However, recent years' experience indicates that the institutions and mechanisms put in place to investigate killings involving Israeli soldiers or Israeli settlers, do not meet the minimum standards of promptness, independence and effectiveness, leaving room for impunity.

Structural problems are also underlying causes of the vulnerability of most Palestinians residents of Area C and East Jerusalem. This month, the Israeli authorities demolished 13 structures lacking building permits in the Bedouin community of Dkaika (Hebron), including nine residential tents and a classroom, displacing 50 people. This type of demolition occurs in the context of an inadequate and discriminatory planning and land allocation regime, in which Palestinians can only obtain building permits in one percent of Area C. By contrast, plans approved by the Israeli authorities provide for the current and future needs of most Israeli settlements, while dozens of small settlement outposts that have no plans or building permits (six of them in the vicinity of Dkaika alone) face almost no enforcement measures.

A similar situation exists in East Jerusalem, where the area allocated by municipal regulations for Palestinian development constitutes only 13 percent – mostly already built up – of the annexed area. Even this small area is being regularly encroached on by Israeli settler groups, which, with state support, take control of property, especially in and around the Old City. This month, the Shepherd Hotel in the Sheikh Jarrah neighborhood was demolished to clear way for new settlement housing units, 20 of which have already been approved by the authorities. Areas targeted by settler groups have witnessed the forced eviction of Palestinian families, increasing

restrictions on the use of public space, and growing tensions and violence that are disproportionately affecting children.

In the Gaza Strip, some of the main features of Israel's system of access restrictions remain unchanged, despite the 20 June 2010 easing of the blockade. As a result, the bulk of the population remains vulnerable and aid dependent. In the past seven months, international organizations have received approval for a number of building projects; however, the limited operation of the single facility used for the transfer of gravel (a conveyor belt at the Karni Crossing) has impeded progress in implementing these projects. Consequently, in January, UNWRA was forced to suspend four projects. This facility is expected to shut down sometime in March 2011; while an alternative facility is being developed at the Kerem Shalom Crossing, the shift will significantly increase transfer costs, adding constraints to the already strained financial resources of aid agencies. In the meantime, no progress was achieved in the implementation of an Israeli announcement from 8 December to allow the export of furniture, textiles and agricultural produce. With limited exceptions, the movement of people entering or leaving Gaza through the Erez Crossing remained banned.

Fundamental changes, rather than ad-hoc adjustments, are needed to address the root systemic issues that have contributed to the vulnerability of Palestinian civilians. Measures are needed to ensure greater accountability for the loss of life, provide Palestinians with effective access to land in Area C and East Jerusalem, and secure the free flow of goods and people to and from Gaza, with restrictions being employed on an exceptional basis, when legitimate security needs demand.

OCHA oPt is in the process of revising the format of the Humanitarian Monitor so that it is a more focused, timely resource. Of note this month is the inclusion of tables of key indicators concerning the humanitarian situation in the oPt. Additional changes will be introduced in the coming months. We welcome your feedback throughout the process. Please send comments or suggestions to Omar Abulhaj at [abulhaj@un.org](mailto:abulhaj@un.org)

## Concern over lack of accountability on civilian killings

In January, OCHA recorded the killing of 11 Palestinians and one Israeli soldier in the context of Israeli-Palestinian violence in the oPt.<sup>1</sup> Seven of the Palestinian deaths occurred in the West Bank – the largest such figure in a single month in almost three years. At least eight of the Palestinian fatalities during the month were civilians not affiliated with any armed faction. One of them was hit by a rocket fired towards southern Israel by a Palestinian group from Gaza, two were shot by Israeli settlers in the West Bank, and five were killed by Israeli forces in separate incidents.<sup>2</sup>

While the circumstances surrounding some of these incidents remain unclear or disputed, the special protection granted by international humanitarian law to civilians under military occupation, by itself, warrants a thorough investigation. Moreover, under international human rights law, states are duty bound to investigate allegations of human rights violations and, if the evidence justifies it, to hold accountable those responsible. Such investigations must be prompt, independent, impartial and effective.<sup>3</sup>

While the Israeli military does carry out investigations into the killing of Palestinian civilians by its forces in the oPt, there is a concern that such investigations do not meet the required standards of promptness, independence, impartiality and effectiveness, leaving room for impunity.

The principal means used by the Israeli army to investigate such cases is an “operational inquiry”. Depending on the findings of this inquiry, the Military Advocate General (MAG) may decide to order an investigation by the Military Police Investigation Unit (MPIU), which is the only mechanism that can lead to a prosecution. However, as reported by various Israeli human rights organizations, using the operational inquiry as a basis to determine the need for a criminal

investigation is problematic.<sup>4</sup> First, the primary purpose of the inquiry is to improve operations in the future – a “lessons learned” exercise, rather than an attempt to identify possible criminal behavior. For this reason, the inquiry relies only on the soldiers’ account of the events, without collecting testimonies from other eyewitnesses. Second, those appointed to conduct the inquiry are often within the chain of command of those directly involved in the incident, and may, therefore, be implicated by the findings.

Compounding the problem is the fact that once the “operational inquiry” is over, it can take the MAG months, and even years, to decide whether to open a MPIU investigation. Such prolonged delays seriously impair the effectiveness of any investigation that is opened, as by that time it may no longer be possible to perform an autopsy, to collect evidence on the ground, and because eyewitness accounts may be less detailed or reliable.

According to B’Tselem, as of October 2010, of the 148 cases involving the killing of Palestinian civilians between 2006 and 2009 followed up by the organization (excluding cases during the “Cast Lead” offensive), the MAG ordered an MPIU investigation in only 23 cases (15.5 percent), none of which has so far led to an indictment; in 41 cases (28 percent) it was decided not to open an MPIU investigation, and in 84 cases (56.5 percent) the MAG has yet to take a decision.<sup>5</sup>

Serious concerns also exist regarding law enforcement on Israeli settlers who engage in violence against Palestinians and their property.<sup>6</sup> Of particular concern is a lack of sufficient follow-up by the Israeli police in investigating complaints that are filed by Palestinians. Yesh Din reports that more than 90 percent of the investigation files, relating to a variety of settler attacks monitored by the organization, were closed by the Israeli police without filing indictments against the suspects.<sup>7</sup>



While not bound by specific treaties, under customary law, an authority exercising government-like functions, such as Hamas in the Gaza Strip, also has the duty to take measures to ensure accountability regarding human rights violations. However, available information indicates that the few measures adopted by Hamas to investigate

armed groups, regarding the killing of Israeli or Palestinian civilians, including as a result of the launching of rockets, are not “credible and genuine”.<sup>8</sup>

Uncovering the truth in cases resulting in the loss of civilian life and holding those responsible for

#### GAZAN FARMER KILLED IN THE ACCESS RESTRICTED AREA

*67-year-old Shaaban Qarmout, was a Gazan farmer, father of five and grandfather of many, who for 25 years had been working on his land in Beit Hanoun, near the perimeter fence. On January 10th 2011 he was shot and killed while working on this land. His 20 year old son Khaled, who had accompanied him for the day, was nearby at the time of his death.*

*Khaled – “that day we woke up early as usual and, after praying, set out together to go to the farm. We arrived at 6.15 am. As it is not planting season, we spent the previous days tidying up the land and clearing away rubble from an old destroyed irrigation system adjacent to our hut, located some 600m from the fence.” Until the ‘Cast Lead’ offensive this hut was the family’s home, which they were forced to abandon due to access and security problems.*

*“In the early morning we regularly hear gunfire from the towers, just a few rounds meant to keep bird hunters away from the fence, but that morning we heard and saw nothing strange or out of the ordinary.”*

*At around lunchtime several people from an INGO, GVC, went to visit the father and son. They had rehabilitated a nearby well and had come to see the family and document them. After the visitors left, father and son prepared lunch.*

*“We sat on the balcony and ate our lunch. After that, I went 200 metres to the south of the house to collect some rubble... While I was walking, I heard a swish – the sound of bullets passing by me... Then I heard my father calling me... [but] had no idea where he was, so I ran into the house to look for him... then found him lying on his back about 13 meters from the house. When I reached him there was no shooting around. As soon as I moved him, he began spitting blood. I could not think at the time because of the shock. I then ran towards a group of rubble collectors with an excavator about 300 meters further to the south. They came and we carried my father in the machine towards the hospital. On the way to Beit Hanoun hospital, the ambulance arrived. At the hospital they told me first that my father was injured, but I was certain he was dead. He was hit by three bullets—two in the neck, and one in the back. The donkey next to him was uninjured.*

*I am too scared to go back to the land now. This was our family’s only source of income.*

*Nothing provoked this incident. I don’t know why he was shot. We were just working our land”*

The Israeli military restricts Palestinian access to areas up to 1,500 meters along Gaza’s perimeter fence, by opening “warning fire” on people entering or present in this area. In this context, in 2010 OCHA recorded the killing of 51 Palestinians, including 12 civilians, and the injury of 181 others including 158 civilians.<sup>9</sup>



Shaaban Qarmout next to his former house. Photo taken on the day he was killed.

Photo by GVC.

unlawful acts accountable are essential steps for protecting the civilian population, and a basic right of victims and their families.

### **The Shepherd Hotel: continuing settler activity in Palestinian residential areas.**

On 9 January, the Israeli authorities demolished part of the Shepherd Hotel in the Sheikh Jarrah neighbourhood of East Jerusalem, in preparation for the establishment of new settlement housing units on the site. Originally built in the 1930s, the Shepherd Hotel was expropriated by the Custodian of Absentee Property and transferred to a settler organization in 1985. According to plans submitted to the Jerusalem Municipality, the intention is to build some 90 housing units on the site and at least 20 residential units have already been formally approved.<sup>10</sup> The demolition was met with widespread international condemnation.

This development forms part of a wider plan for settlement expansion within Palestinian residential areas, in the so-called 'Holy Basin' area of East Jerusalem, comprising the Muslim and Christian quarters of the Old City, Silwan, Sheikh Jarrah, At-Tur (Mount of Olives), Wadi Joz, Ras al-'Amud, and Jabel Mukaber.

Opposite to the Shepherd Hotel is the Karm el Mufti, an olive grove of approximately 40 dunams, which was expropriated by the Israeli Custodian of Absentee Property in 1967. The land was subsequently leased to the Ateret Cohanim settler association, which intends to build 250 housing units in the area. In the Karm Al Ja'ouni /Shimon HaTzadik quarter, over 60 Palestinians have been evicted from homes which were subsequently handed over to settler groups. Formal eviction proceedings had been initiated against eight other extended Palestinian families in the area. According to plans submitted to the Jerusalem Municipality, the settlers intend to demolish all 28 Palestinian homes in the area to make way for new settlement housing units on the site.<sup>11</sup> In a nearby residential

quarter, Kubaniyat Im Haroun, a protracted legal battle came to an end in September 2010 when the Israeli Supreme Court ruled in favour of a settler group which claims pre-1948 ownership of the land, increasing the likelihood of the future eviction and displacement of the 200 Palestinians living in this area.

An estimated 2,000 settlers reside in Palestinian neighborhoods in the 'Holy Basin' area, in houses which have been expropriated by means of the Absentee Property Law, on the basis of alleged prior Jewish ownership, in buildings purchased from Palestinian owners, and in residences custom-built and financed by settler organizations. In addition to this residential presence, settlement activity in these areas is characterized by archaeological activity and the creation of tourist sites and visitor centres, most notably in the Wadi Hilweh area of Silwan, where the Elad settler organization conducts guided tours and supervises archaeological excavations in the City of David National Park. There also exists a government-backed initiative to link these settlements together by creating a series of contiguous parks around the 'Holy Basin' and the eastern slopes of Mount Scopus (the 'Open Spaces' plan).

In the most severe cases – such as in the Old City, Silwan, and most recently in Sheikh Jarrah – settler expropriation has resulted in the loss of property and the eviction of the long-term Palestinian residents. Other humanitarian consequences include restrictions on public space and residential growth for residents of areas which already suffer from severe overcrowding, a lack of housing constructed with the necessary building permits, and from inadequate services. In addition, the close proximity of settler and Palestinian residents, with the added security attendant on a sustained settler presence, magnifies the potential for tension and violence: human rights organizations recently reported a sharp increase in the number of children arrested by the Israeli authorities in Silwan, following incidents with settlers and security guards.<sup>12</sup>

## Struggling to survive: background to demolitions in Dkaika<sup>13</sup>

On 12 January, the Israeli authorities demolished 13 Palestinian-owned structures in the Bedouin community of Dkaika, located in Area C in the Hebron governorate, due to lack of Israeli-issued building permits. The demolitions, which included nine residential tents and a classroom, displaced 50 people, including 30 children, and affected seven others. According to the Israeli organization Bimkom – Planners for Planning Rights, which has worked closely with the community, since 1998, nearly 40 demolition orders have been issued against structures in Dkaika; of these, 17 structures have been destroyed, the majority this month.

Dkaika is a community of approximately 300 Palestinians, located near the Green Line and the planned Barrier route in the south Hebron hills. The community, which has resided in the area for decades, is not connected to the electricity grid or water network and is accessed via dirt tracks. Residents, who rely on herding and agriculture (growing wheat and barley) for their livelihood, are refugees who receive regular food assistance from World Food Programme (WFP) or UNRWA; the recent demolitions are likely to increase aid dependency in the community.

According to Bimkom, Dkaika residents have labored for years, unsuccessfully, to be recognized as a community and to have the Israeli Civil Administration undertake planning that meets the community's needs. At present, planning in Dkaika is governed by a Regional Outline Plan that was approved 70 years ago, during the British Mandate of Palestine. In these plans, the entire south Hebron hills region is a part of the "Judean Desert Zone", for which there are no planning specifications; as a result, before residents can apply for a building permit, an outline plan must be developed and approved. Rather than prepare outline plans that would enable the development of communities in the area, the ICA has, instead, drawn a "demarcation

line" for a few villages in the region, inside which it allows construction; however, not even this approach was applied to Dkaika. Thus, in order to meet natural growth needs, residents are left with little choice but to build "illegally".

In 2005, residents, together with the Israeli organization Rabbis for Human Rights (RHR), petitioned the Israeli Supreme Court to annul outstanding demolition orders and mandate the drafting of an outline plan that would pave the way for legal construction. In January 2010, the Court rejected the petition, but indicated that the ICA must consider the plans submitted on behalf of the residents.

In the appeal to the Supreme Court, the State argued that the residents should live within the area of the demarcation plan that was drawn up for the nearest village, Hmeideh, located three kilometres north of Dkaika. This approach was rejected by Dkaika residents as unfeasible, given mutually agreed land possession rights negotiated over the years with other Bedouins in the area. Likewise, the State rejected the request to recognize the community and prepare a plan for the village, so residents were left to develop one on their own.

In June 2010, the residents - together with RHR and Bimkom- began the onerous task of drafting an outline plan for the village, supported by UN humanitarian funding. Concurrently, the ICA consented to freeze 11 outstanding demolition orders,<sup>15</sup> until the plan's submission. However, the ICA subsequently issued new demolition orders against structures in the village. On January 11th 2011, the request for a stay of the demolition orders was dismissed, and on the following day, ICA personnel carried out demolitions in the village.

The planning difficulties faced by Dkaika are not unique, as Israel heavily restricts Palestinian development throughout Area C. In practice, the ICA allows Palestinians free construction in less than one percent of Area C, in communities for

## HUMANITARIAN RESPONSE TO DEMOLITIONS IN DKAIKA

The Bedouin community of Dkaika was identified as a community in need of assistance in the Area C UN humanitarian funding, developed by the oPt Humanitarian Country Team in late 2009. Recently, the Dkaika school, one classroom of which was demolished this month, had been prioritized for intervention by UNICEF. In the wake of this month's demolitions, the ICRC and the Palestinian Red Crescent Society distributed tents to displaced families, while UNRWA provided food and blankets and is offering cash assistance, Action against Hunger-Spain, with ACTED will distribute targeted livelihood support (e.g. water tanks, fodder, etc.), and UNICEF and the Education Cluster are following up with more durable solutions following destruction of the classroom; in the meantime, the Palestinian Ministry of Education and Higher Education has arranged to accommodate students in a nearby residential structure. Ongoing legal aid is being provided by Rabbis for Human Rights (RHR) (in addition to planning activities noted herein).

which the ICA has prepared a detailed, or special, plan, an area much of which is already built-up. In some 70 percent of Area C, approximately 44 percent of the West Bank, construction is prohibited on the grounds that it is "state land," a "nature reserve," a closed military area, or part of the municipal area of an Israeli settlement. In the remaining 29 percent, limited Palestinian construction is theoretically permitted, but must conform to the narrow building possibilities allowed by the Mandatory Regional plans. The Israeli authorities' restrictive interpretation of these plans, however, makes it almost impossible for Palestinians to obtain a permit.

While the ICA has heavily restricted Palestinian construction in Area C, it has established preferential practices for Israeli settlements and settlement outposts, approving detailed plans for almost all Israeli settlements located in the West Bank. Additionally, while settlement outposts – many of which are built on privately owned Palestinian land – have no approved plans, and thus no building permits, they rarely face the demolition of their structures. According to information provided by the Israeli organization Peace Now, of approximately 100 settlement outposts in the West Bank, six are in the vicinity of Dkaika; all are connected to the water and electricity network, all the structures lack building permits, but there are no measures taken by the Israeli authorities against building violations.

## Drug shortages in Gaza reach record highs

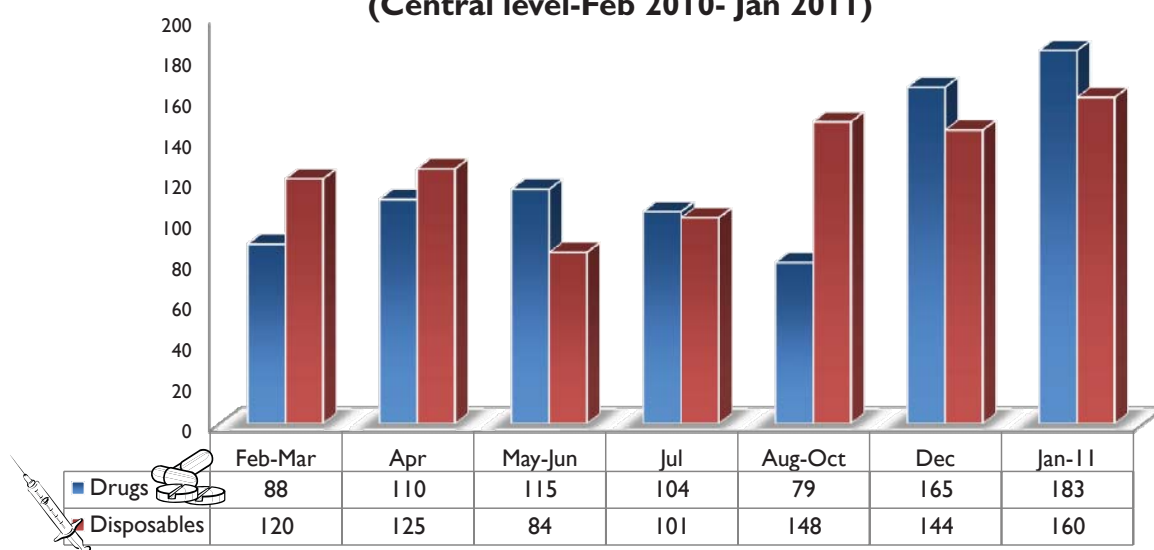
Due to an ongoing dispute between the Palestinian Authority's Ministry of Health (MoH) in Ramallah and its counterpart in the Gaza Strip, the number of medical supplies which are out of stock increased significantly in January. According to the local health authorities in Gaza, as of 25 January, 183 out of 480 essential drugs (38 percent) and 160 out of 700 essential disposables available in Gaza's Central Drug Store (CDS) had reached zero stock levels, that is less than one month stock.

The CDS supplies all MoH hospitals and clinics in Gaza. These health facilities provide 40 percent of Gaza's primary healthcare and 80 percent of hospital care services. The MoH in Ramallah is responsible for providing drugs to MoH facilities in both the West Bank and Gaza. Since 2007, the percentage of drugs at zero level in Gaza's CDS grew from an average of 14 percent in 2007 to an average of 24 percent in 2010.

Shortfalls of medical supplies have triggered concerns over the ability of primary health clinics and hospitals inside Gaza to continue delivering some medical services. The impact of the ongoing shortages on patients, however, is difficult to measure, partly because of various coping mechanisms adopted. First, patients approach non-



### Drugs and Disposables at zero stock (Central level-Feb 2010- Jan 2011)



Source: World Health Organisation

MoH health providers such as NGOs and UNRWA for the drugs they need; several health providers report an increased number of patients asking for drugs, in particular drugs not normally dispensed by their primary health centres. Second, patients buy drugs at their own expense from the private market, or ask family members assistance in buying drugs. For the impoverished population of Gaza, affordability is a major issue.

As a measure of last resort, some patients may be referred for treatment outside Gaza; the ability to use this measure, however, has been recently reduced, due to the closure of the Rafah Crossing, following the unrest in Egypt.

Following negotiations held between the health authorities in Ramallah and Gaza in late January, the MoH in Ramallah delivered a shipment of drugs

### INDICATIONS OF THE EFFECTS OF SHORTAGES ON THE FUNCTIONING OF THE HEALTH SYSTEM

Shortages in stocks can change at short notice. On 2 February 2011 a visit by staff from the World Health Organization (WHO) identified the following:

- At Shifa, Gaza's largest hospital, 260 cancer patients were undergoing chemotherapy by the end of January. The effectiveness of the therapy depends on the combination of a number of different drugs. For 100 of these patients, at least one component of the therapy was missing at the time of writing, putting the successful outcome of their therapy in jeopardy. Doctors in the oncology department also reported a higher than usual number of patients abandoning treatment and not showing up for follow-up consultations.
- Sheikh Radwan Health Care Center in Gaza City, the biggest in the Gaza Strip had completely run out of antibiotics at the time of the WHO visit. This meant that some of the most basic infections, such as pneumonia, diarrhoea or skin infections could not be treated. A doctor who was freshly transferred to the clinic reported that this was the case in his former clinic.
- Ventolin, a drug required to treat asthmatic patients – in particular children – was reported unavailable at all primary health care centres in Gaza. The drug is also completely out of stock at the Central Drug Store.

More generally, the wait for prescribed drugs may lead to longer hospital stays and slower recovery, affecting patients, health and generating additional costs for Gaza's over-stretched health system.



to Gaza on 1 February. However, this covered only 81 of the out of stock items. A delivery of medical disposables was expected to be made in the week of 6 February.

## **Crossing restrictions hinder flour production and construction projects**

### *Costs of wheat and gravel expected to rise*

The limited operation of the conveyer belt at Karni Crossing during part of this month resulted in a sharp decrease of wheat reserves in Gaza, as well as in the halt of four construction projects (including one scheduled to start this month) by UNWRA, due to a lack of gravel. The wheat shortage was felt primarily during the second and third weeks of January, due to the unexpected closure of the crossing on some scheduled days. While wheat reserves were replenished during the last week of the month, this was achieved at the expense of the transfer of gravel.

The Karni conveyer belt is the only facility allowing the transfer of bulk unpacked items into Gaza -

grains (wheat and animal feed) and aggregates (gravel). Citing security concerns, as a rule, the Israeli authorities operate this facility only two days a week, allowing the transfer of a maximum of 240 truckloads per week (half for each commodity type). This limited time allocation has proven insufficient to meet demand for wheat flour and animal feed in the Gaza Strip and significantly slowed down progress in the limited number of construction projects approved by the Israeli authorities, following the 20 June easing of the blockade.

During the month, the Israeli authorities confirmed their intention to permanently shut down the conveyer belt at the Karni Crossing. This is expected to occur in March 2011, once the development of alternative capacity at the Kerem Shalom Crossing is completed. This alternative will require the a double "back-to-back" procedure, that is, the unloading and subsequent loading of goods from an Israeli truck to a "sterile" truck (a truck not allowed to leave the crossing area), and thence to a Palestinian truck. The crossing areas that will be allocated to the transfer of aggregates will allow the entry of up to

## **CLOSURE OF GAZA CROSSINGS RESULTS IN HIGHER COSTS FOR AID PROVISION**

Since the beginning of 2010, the Kerem Shalom crossing, located next to the intersection point between the borders of the Gaza Strip, Israel and Egypt, has become the sole crossing for the transfer of all types of commodities into the Gaza Strip. This situation follows the shut down of the Nahal Oz fuel crossing in January 2010, the closure of the Sufa crossing, used for the import of aggregates in September 2008, and the almost total shut down of the Karni crossing in June 2007, following the Hamas take-over of Gaza.

The closure of Karni Crossing – the largest and best equipped commercial crossing – and the transfer of operations to Kerem Shalom has resulted in heavy additional financial costs for the delivery of humanitarian aid. These costs stem from a combination of requirements, including the repackaging of shipments into pallets due to Israel's restrictions on delivering containerized goods to the Gaza Strip, and the subsequent requirement to return the empty containers to shipping companies in Israel; intermediate storage and handling in Israel; the double back-to-back system imposed at the crossing; and the longer traveling distances from Israeli ports and the West Bank.

The World Food Programme (WFP) estimates that using Kerem Shalom costs the agency US\$ 66 per metric tonne of goods; this is \$41 more expensive than transfer of goods through Karni. On an annual basis, WFP and UNRWA pay four million dollars in additional costs for intermediary storage, handling, transport, palletization and damages/losses incurred as a result of the transfer of operations to Kerem Shalom.

500 truckloads a week, compared to approximately 120 truckloads currently. Regarding wheat and animal feed, one of the two “back-to-back” transfers will be performed by a small conveyer belt, with a capacity to handle 150-200 truckloads per week, up from the 120 truckloads currently transferred;<sup>17</sup> however, this amount would still be below the weekly requirement of 250 truckloads needed to maintain adequate reserves.

Initial estimates suggest that the additional back-to-back procedures, along with the higher transportation costs due to the more distant location of the Kerem Shalom Crossing, will increase transferring costs by at least 35 percent, compared to the current costs at the Karni Crossing.

Initial estimates suggest that the additional back-to-back procedures, along with the higher transportation costs due to the location of the more distant Kerem Shalom Crossing, will increase transferring costs by at least 35 percent, compared to the current costs at the Karni Crossing.

This has led to concerns that the higher transportation costs, exacerbated by the global rise in wheat prices, may result in a major increase in the prices of wheat flour, making this essential commodity inaccessible to the most vulnerable sectors of society. The increase in costs will also impact on organizations delivering humanitarian aid in Gaza, which are already facing significant financial constraints due to a decline in funding levels (*see box*).

### **Rainfall shortage undermines agricultural livelihoods**

The oPt is experiencing a rainfall shortage during the current rain season (September through March). In the West Bank, as of the end of January, only 69 percent of historical average of rainfall has been registered (cumulatively since the beginning of the season). The situation in Gaza Strip is even worse,

with less than a third of the historical average (as of 17 January, 2011).<sup>18</sup> The distribution of the rainfall over time has been unusual, as no rain at all was recorded during the months of October and November 2010.

For farmers in the oPt, this has led to an incomplete sowing of major traditionally grown rain fed crops, such as wheat and barley. Those who have planted are expecting below normal harvest, with some households considering converting their fields to pastures. Concerns also exist in the fruit bearing sector, as premature blossoming of certain stone fruit trees (particularly almond) is expected to lead to poor harvest yields for 2011. In the absence of substantial rainfall during February and March, the olive yield will also be affected. It is estimated that some 93,000 families depend on rain-fed crops and orchard trees for their livelihoods.

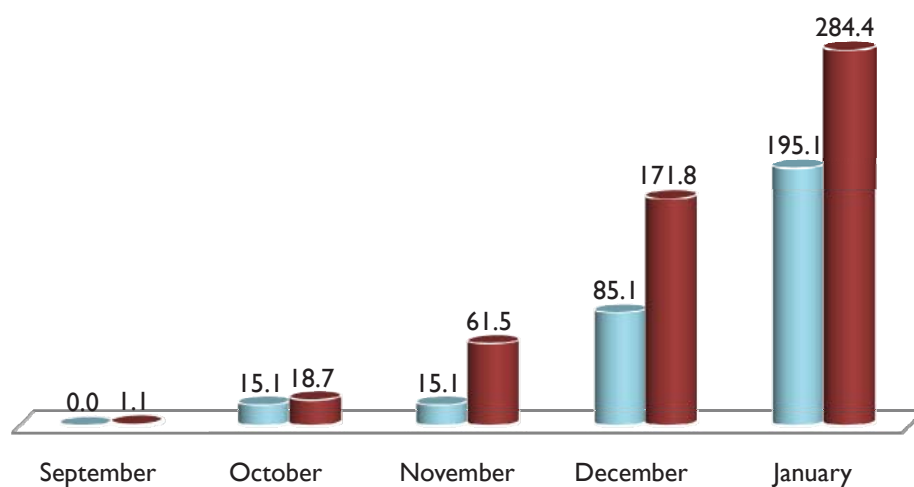
Already vulnerable herding communities are facing additional hardship due to the reduced rainfall, which decreases the availability of grazing pastures and water levels of cisterns, and increases reliance on expensive fodder and tankered water to sustain flocks.<sup>19</sup> Many herders have already reported selling some of their animals to meet these additional expenses. The larger supply in the local market resulted in low livestock prices. Milk and dairy production are also affected by the decrease in quality and quantity of animal feed.

The Ministry of Agriculture (MoA) and FAO are monitoring agricultural production in the oPt. Workshops involving farmers’ associations at the governorate level will be held mid February 2011, to gain a more comprehensive understanding of the current situation, and inform the implementation of response plans. May/June 2011 is harvest time for rain-fed crops and the blossoming of olive trees. At such a critical period, the humanitarian community should be prepared with appropriate and timely response options.

## Accumulated rainfall - West Bank



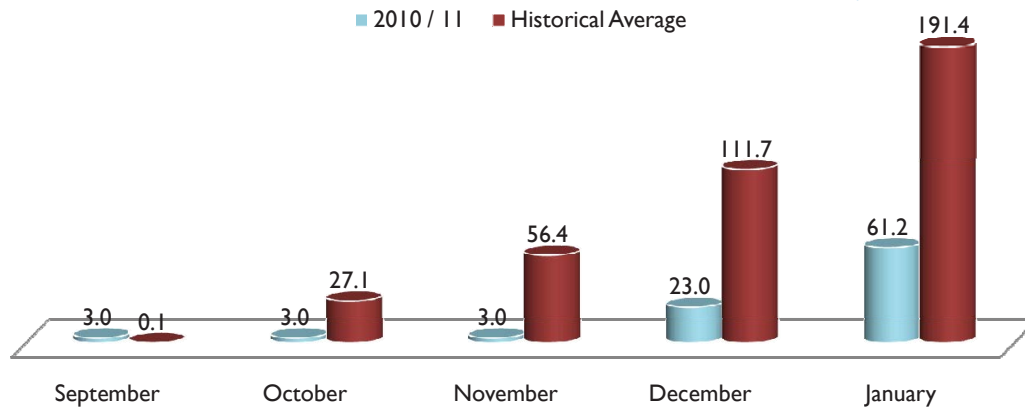
■ 2010 / 11 ■ Historical Average



## Accumulated rainfall - Gaza Strip



■ 2010 / 11 ■ Historical Average



# END NOTES

1. In addition, during January, two Egyptian nationals were killed while trying to illegally enter Israel from Gaza. For details about each of the killings during the month see OCHA's weekly Protection of Civilians reports covering the month of January.
2. These include: a woman who died in a medical center following inhalation of tear gas fired by Israeli forces during an anti-Barrier protest in the Ramallah area (1 January); two men shot while approaching a checkpoint in the northern West Bank (2 and 8 January); a man shot while sleeping in his bed in the course of an arrest operation in Hebron City (7 January); and a farmer shot while working on his land in the vicinity of the perimeter fence in the Gaza Strip (10 January).
3. The duty to investigate is enshrined, among other sources, in article 146 of the Fourth Geneva Convention of 1949, and in articles 2 and 6 of the International Covenant of Civil and Political Rights of 1966.
4. See B'Tselem, *Void of Responsibility – Israeli Military Police Not to Investigate Killings of Palestinians by Soldiers*, October 2010; Yesh Din, *Exceptions – Prosecution of IDF Soldiers during and after the Second Intifada, 2000-2007*, September 2008.
5. B'Tselem, *ibid*, p. 51.
6. See OCHA, *Unprotected, Israeli settler violence against Palestinian civilians and their property*, Dec 2008.
7. Yesh Din, *Law Enforcement upon Israeli Civilians in the OPT*, Data Sheet, July 2008.
8. See for example, Report of the United Nations Fact Finding Mission on the Gaza Conflict (Goldstone Report), September 2009, p. 509.
9. For further details on this phenomenon see: OCHA and WFP, *Between the Fend and the Hard Place - The humanitarian impact of Israeli-imposed restrictions on access to land and sea in the Gaza Strip*, August 2010.
10. See Town Planning Schemes 11536 & 2591, cited in Ir Amim, *Evictions and Settlement Plans in Sheikh Jarrah: the Case of Shimon HaTzadik*, June 2009.
11. This includes at least 200 residential units according to Town Plan Scheme 12705, which was submitted to the Jerusalem Local Planning and Building Committee in January 2008. See *Seizing Control of Space in East Jerusalem* (M. Margalit, June 2010) and *Evictions and Settlement Plans in Sheikh Jarrah: the Case of Shimon HaTzadik* (Ir Amim, June 2009).
12. See OCHA, *The Humanitarian Monitor*, November 2010.
13. This piece is based primarily on input from Bimkom – Planners for Planning Rights.
14. Forced displacement has serious immediate and longer-term physical, socio-economic and emotional impacts on Palestinian families and communities. For more information, see OCHA oPt, *"Restricting Space: The Planning Regime Applied by Israel to Area C of the West Bank,"* December 2009.
15. The demolition orders had been had been mentioned in the petition.
16. For additional details on planning in Area C, Bimkom, *"The Prohibited Zone, Israeli Planning Policy in the Palestinian Villages in Area C,"* June 2008, and OCHA oPt, *"Restricting Space."*
17. According to the Israeli authorities, the installation of a larger conveyor belt to be used for the transfer of aggregates is in the planning stages.
18. Ministry of Agriculture Rainfall update, 31 January 2011.
19. For further analysis on the vulnerability of herding communities in Area C see, OCHA Area C Factsheet August 2010.

## CONTRIBUTING AGENCIES

United Nations Children's Fund (UNICEF), United Nations Development Programme (UNDP), United Nations Development Fund for Women (UNIFEM), United Nations Educational Scientific and Cultural Organization (UNESCO), United Nations Food and Agricultural Organization (FAO), United Nations Office for the Coordination of Humanitarian Affairs (OCHA), United Nations Office for the High Commissioner of Human Rights (OHCHR), United Nations

Population Fund (UNFPA), United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA), United Nations Special Coordinator for the Middle East Peace Process (UNSCO), World Food Programme (WFP), World Health Organization (WHO), Al Haq, Badil, Save the Children (UK), Defence for Children International – Palestine Section (DCI-PS), Oxfam GB, Palestine Hydrology Group (PHG), Campaign for the Right to Enter, Action Against Hunger (ACF),

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# Annex: Monthly Indicator Tables

## Conflict-related casualties<sup>1</sup>

	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
<b>Palestinian deaths</b>														
Gaza	75	8	2	4	4	3	14	5	2	11	3	3	13	3
West Bank	22	0	1	4	1	1	1	1	0	3	3	0	0	7
Total														
Of whom are civilians <sup>2</sup>	43	3	2	5	1	4	5	3	0	9	1	0	2	8
Of whom are female	2	0	0	0	0	0	0	1	0	0	0	0	0	1
<b>Palestinian injuries</b>														
Gaza	295	7	13	39	12	41	16	44	8	15	24	26	38	12
West Bank	1387	79	79	363	107	77	88	41	38	133	123	61	67	131
Total														
Of whom are civilians	1643	83	84	401	117	115	102	80	44	147	147	87	93	143
Of whom are female	141	9	6	20	6	20	6	4	4	2	23	13	12	16
<b>Israeli deaths</b>														
Israel, Gaza and West Bank	8	0	1	2	0	0	1	0	4	0	0	0	0	0
Of whom are civilians	4	0	0	0	0	0	0	0	4	0	0	0	0	0
Of whom are female	2	0	0	0	0	0	0	0	2	0	0	0	0	0
<b>Israeli injuries</b>														
Israel, Gaza and West Bank	181	15	14	59	10	17	21	0	11	12	5	7	5	5
Of whom are civilians	46	10	1	8	2	5	4	0	1	7	2	4	1	1
Of whom are female	9	3	0	3	0	0	0	0	0	2	0	0	1	0

## Tunnel-related casualties<sup>3</sup>

	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Deaths	49	8	2	2	6	9	5	1	3	4	3	2	1	3
Injuries	97	10	9	2	13	14	5	9	0	20	3	2	2	8

Source: OCHA

## Israeli-settler related incidents resulting in casualties or property damage

	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Incidents leading to Palestinian casualties <sup>4</sup>	87	5	9	8	7	11	6	5	6	4	13	2	3	8
Incidents leading to Palestinian property/land damages	240	13	9	14	26	18	14	17	15	19	47	11	16	21
Incidents leading to Israeli Casualties	33	8	1	7	2	2	3	1	1	4	1	2	0	1
Incidents leading to Israeli Property/land damages <sup>5</sup>	83	10	0	3	21	7	6	1	1	8	7	15	4	0

Source: OCHA

## Search and Arrest

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Search Campaigns (West Bank)	397	558	452	339	370	511	343	366	376	330	453	281	385	393
Palestinians detained (West Bank)	275	353	397	468	244	332	224	150	215	308	245	183	175	274

Source: OCHA


### Palestinians under Israeli custody (occupation related)<sup>6</sup>

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Total as of the end of the month	6219	6794	6759	6631	6484	6338	6252	6157	6011	5936	5847	5741	5672	5642
of whom are women	31	27	28	32	30	30	29	32	32	30	30	33	33	30
of whom are administrative detainees <sup>7</sup>	218	262	259	237	222	213	203	199	189	212	213	205	204	219
of whom are detained until the conclusion of legal proceedings	940	1246	1202	1150	1120	1046	938	850	806	781	737	719	683	621

Source: Israeli Prison Service (through B'Tselem)


## Demolition of Structures

### Structures demolished<sup>8</sup>



	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Total West Bank	459	40	16	4	10	0	18	143	49	8	25	34	84	28
of which in Area C	368	37	16	4	9	0	6	130	48	1	23	17	62	15
of which in East Jerusalem	91	3	0	0	1	0	12	13	1	7	2	17	22	13

### People Displaced due to demolitions or evictions<sup>9</sup>



	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Total West Bank	664	117	12	0	13	0	0	166	55	0	39	53	139	70
of whom were displaced in Area C	533	110	12	0	13	0	0	141	40	0	39	38	85	55
of whom were displaced in East Jerusalem	131	7	0	0	0	0	0	25	15	0	0	15	54	15

Source: Displacement Working Group

## Child Protection

### Number of Palestinian children killed - direct conflict

	2010													2011
	Total 2010	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
West Bank	4	0	0	2	0	1	0	0	0	1	0	0	0	0
Gaza Strip	5	1	0	0	0	2	0	0	0	2	0	0	0	0

### Number of Palestinian children injured - direct conflict

West Bank	297	15	11	54	40	18	32	11	15	26	24	31	5	15
Gaza Strip	47	0	3	4	2	7	3	10	0	0	5	5	7	1

### Number of Israeli children killed - direct conflict

oPt	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Israel	0	0	0	0	0	0	0	0	0	0	0	0	0	0

### Number of Israeli children injured - direct conflict

oPt	2	1	0	0	0	0	0	0	0	0	0	0	1	0
Israel	0	0	0	0	0	0	0	0	0	0	0	0	0	0

### Number of Palestinian children held in detention by Israeli authorities

In Israel and oPt	289 (mon ave)	318	343	342	335	305	291	284	286	269	256	228	213	221
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### Number of Palestinian children displaced by demolitions

West Bank	334	44	8	0	9	0	0	89	28	0	24	33	59	40
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### Number of incidents resulting in the disruption of schools

oPt	24	2	2	3	1	3	3	1	0	3	2	1	3	
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Source: OCHA, DWG, Defence for Children International, I612 Working Group

## Access

### Internal West Bank movement obstacles

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Permanently staffed checkpoints <sup>11</sup>	71	75	75	74	73	73	73	68	70	69	69	69	68	69
Partially staffed checkpoints <sup>12</sup>	21	18	18	18	20	20	20	23	23	23	22	21	22	20
Unstaffed obstacles <sup>13</sup>	516	533	535	540	542	534	534	523	525	500	488	488	484	480
<b>Total</b>	<b>608</b>	<b>626</b>	<b>628</b>	<b>632</b>	<b>635</b>	<b>627</b>	<b>627</b>	<b>614</b>	<b>618</b>	<b>592</b>	<b>579</b>	<b>578</b>	<b>574</b>	<b>569</b>
Flying Checkpoints <sup>14</sup>	411	459	364	468	250	294	439	402	190	758	421	414	513	366

Source: OCHA

### Access to healthcare - Gaza

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Applications for permits to leave Gaza through Erez Crossing <sup>15</sup>	970	1081	979	1029	1047	1225	1090	947	919	626	976	821	895	935
of which approved	757	845	767	780	760	894	864	789	770	532	744	650	690	744
of which denied	54	24	25	23	40	155	134	95	87	14	21	17	15	22
of which delayed <sup>16</sup>	158	212	187	226	247	176	92	63	62	80	211	154	190	169

Source: WHO

### Movement of humanitarian staff, West Bank

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Incidents of delayed or denied access at WB checkpoint <sup>17</sup>	44	41	59	59	35	45	38	44	38	41	38	25	60	44
Of which occurred at Jerusalem checkpoint	32	36	54	43	26	37	29	35	26	25	23	14	40	40
Number of staff days lost due to checkpoint incidents	29	25	25	40	10	57	24	18	14	18	31	26	54	60

Source: OCHA



## Number of Truckloads entered by Type

Number of Truckloads entered by Type<sup>18</sup>

Commodity Group	2010												2011
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Agricultural Raw Materials	110	86	65	47	75	85	99	65.5	100	97	87	71	69
Animal Feed	559	432	499	393	774	413	472	417	413	370	394	346	449
Construction	819	843	879	571	643	410	212	168	83	47.5	34	62.5	708
Education/Stationary	37	19	27	31	40	110	106	25	10	16.5	16	9	38
Human Food Products	1750	1681.5	1729.5	1663	2240	1770.5	1463.5	1448.5	1380	1646	1300	1134.5	1765
Hygiene/Cleaning Supplies	156	131	164	123	130	99	128	136	133	190	118	154	157
Industrial/Electrical Applications	368	290	497.5	245	405	179.5	17	75	35	20	36	51	346
Livestock	43	16	86	70	125	159							39
Medical Supplies	27	46	44	14	37	93	45	35	35	30	38	47	36
Non-Edible Consumables	357	378	347	290	485	403	404.5	210	206	54.5	52	71	306
Packaging Applications	47.5	32	36	26	64	55	21	61	15	41	28	16	30
Vehicles/Transporters	37	36	34	10		1	5	12.5	0.5				38
IT	3.5		2	7	3	2					1		2
<b>Total</b>	<b>4314</b>	<b>3990.5</b>	<b>4410</b>	<b>3490</b>	<b>5021</b>	<b>3780</b>	<b>2973</b>	<b>2653.5</b>	<b>2410.5</b>	<b>2512.5</b>	<b>2104</b>	<b>1962</b>	<b>3983</b>

Source: Ministry of National Economy










## Fuel entered into Gaza through crossings

	2010													2011
	2010 Monthly Average	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan
Cooking Gas/KG (in millions)	3.16	2.32	2.86	3.81	3.26	3.54	4.20	3.65	3.45	2.90	3.10	2.06	2.74	3.05
Industrial Gasoline/lit (in millions)	5.80	7.47	6.29	5.45	5.28	4.53	3.55	4.71	5.51	8.24	8.00	5.93	4.64	0.72

Source: Ministry of National Economy

# Consolidated Appeals Process (CAP): CAP 2010 and 2011

funding status as of 8 February 2011

Cluster	CAP 2010		CAP 2011	
	Total funding in million \$	% of funds received	Total funding in million \$	% of funds received
 Agriculture	46.6	24%	39.5	0
 Cash for Work and Cash Assistance	193	34%	183.8	0%
 Coordination and Support Services	23.3	92%	21.1	0%
 Education	24	17%	16.9	1%
 Food Security	183.2	64%	204.1	0%
 Health and Nutrition	22.2	87%	22.2	2%
 Protection	55.4	54%	42.2	0%
 Shelter and Non-food items	17	65%	21.9	0%
 Water, Sanitation and Hygiene	38.6	38%	33.8	0%
<b>Total</b>	<b>603.3</b>	<b>52%</b>	<b>585.5</b>	<b>1%</b>

Source: OCHA

# Monthly Indicator Notes and Clarifications

## Casualties

1. **Conflict-related casualties:** includes all casualties that occurred in violent incidents immediately related to the Israeli occupation and the Israeli-Palestinian conflict, such as military operations, search and arrest campaigns, clashes during demonstrations, attacks involving Israeli settlers, etc. These figures exclude other related casualties such as those in the context of access delays, the explosion of unexploded ordnance, reckless handling of weapons, collapse of tunnels, and internal Palestinian violence.
2. **Civilians:** includes people who, according to the information available at the time of publication, did not fulfill a “continuous combatant function” as part of an organized armed group, regardless of the circumstances of their injury or killing. Figures in this category should not be considered comprehensive, as unconfirmed or disputed cases are excluded.
3. **Tunnel related casualties:** figures in this category may overlap with those under conflict-related casualties, as it includes casualties in the context of Israeli attacks targeting tunnels, as well as those resulting from tunnel collapses and other accidents.

## Israeli settler-related violence

4. **Incidents resulting in casualties:** includes all violent incidents involving Israeli settlers and Palestinians, including those in which the injury was caused by a member of the Israeli security forces during an intervention in such an incident.
5. **Incidents resulting in property damage/ losses:** *ibid.*

## Search and Arrest

6. **Palestinians in Israeli custody:** includes all Palestinians from the oPt held by the Israeli authorities at the end of each month, whether in Israel or in the West Bank, in connection to an offense related to the Israeli occupation and classified by the Israeli authorities as a “security detainee/prisoner”. Therefore it excludes Palestinians held in connection to a “regular” criminal offense.
7. **Administrative detainees:** Palestinians held by the Israeli authorities without charge or trial, allegedly for preventive purposes.

## Demolitions

8. **Structures demolished:** includes all Palestinian-owned structures in the oPt demolished by the Israeli authorities,

regardless of their specific use (residential or non-residential) or the grounds on which the demolition was carried out (lack of building permit, military operation or punishment).

9. **People displaced due to demolitions:** includes all persons that were living in structures demolished by the Israeli authorities, regardless of the place in which they relocated following the demolition.
10. **People affected by demolitions:** includes all people that benefited from a demolished structure (as a source of income, to receive a service, etc), excluding those displaced.

## Access West Bank

11. **Permanently staffed checkpoints:** staffed by Israeli security personnel, excluding checkpoints located on the Green Line and ‘agricultural gates’ along the Barrier.
12. **Partially staffed checkpoints:** checkpoint infrastructure staffed on an ad-hoc basis.
13. **Unstaffed obstacles:** includes roadblocks, earthmounds, earth walls, road gates, road barriers, and trenches. For historical reasons, this figure excludes obstacles located within the Israeli-controlled area of Hebron City (H2).
14. **‘Flying’ or random checkpoints:** checkpoints deployed on an ad hoc basis in places without pre-existing infrastructure.

## Access to health

15. **Applications for permits to leave Gaza through Erez:** includes only the applications submitted for travel scheduled within the reporting period.
16. **Delayed applications:** includes applications regarding which no answer was received by the date of the medical appointment, thus forcing the patient to restart the application process.

## Movement of humanitarian staff

17. **Incidents of delayed or denied access at a WB checkpoint:** includes incidents affecting local or international staff of humanitarian organizations, both UN and international NGOs.

## Imports to Gaza

18. **Truckloads by type:** for historical reasons this figure excludes truckloads carrying all types of fuel.